



EOSC-Future & RDA Artificial Intelligence/Data Visitation Working Group

AI Bill of Rights Recommendation

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Subject matter experts from across the globe developed these recommendations to promote fundamental human rights and advance trust in AI for Open Science for European and global platform communities from perspectives engaging ethics, law, medicine, and social considerations in Artificial Intelligence, Data Sharing, Data Visitation, and Open Science policy development. These recommendations are consensus-driven and actionable.

We hold as important tenets of our work that:

Adoption of AI Bills of Rights/policies within member organizations can create mutual trust and benefits for all.

And that

Attention to AI Governance can improve the longevity and relevance of research environments and communities like European Open Science Cloud(EOSC) and the Research Data Alliance(RDA).

Motivation: The AI Bill of Rights team goal is to present recommendations to the European Open Science Cloud(EOSC) Community and Research Data Alliance(RDA) on the needs for AI Governance/AI Bill of Rights in various jurisdictional, disciplinary and research scenarios taking into account the potential rights of data creators, model developers, model and data re-users, and citizens/communities/patients whose lives/privacy/wellbeing are impacted by AI and data sharing modalities.

Our team looks at how AI governance should shape what data is gathered and used in AI systems, what the rights of individual persons are inside this data, and how communities adopt and adapt to AI driven forms of decision making and creativity where ecological flourishing and human wellbeing are prioritized at the outset and throughout all design of any AI system as key metrics of societal and global prosperity and progress. It is our aim to inform an understanding of Inclusive AI Governance for EOSC constituencies and the RDA membership, as well as to encourage Civil Society Participation in Standards Development in AI to move beyond risk models in isolation to help shepherd AI systems to complement a flourishing future for all.

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1 Critical Tenets

2 We hold as critical tenets of our work that:

3
4 **Adoption of AI Bills of Rights/ policies within member organizations will create mutual**
5 **trust and benefits for all.**
6

7 And that

8
9 **Attention to AI Governance improves the longevity and relevance of research**
10 **environments and communities like the European Open Science Cloud and the Research**
11 **Data Alliance.**

12 Introduction

13 Allowing and encouraging a culture of data access through data visitation¹ agreements for
14 research, and to train models, can improve frequency of access to re-usable data sets and a better
15 way of making machine actionable data use agreements. In the circumstance of creating or
16 providing platforms for in silico trials and access to digital twins or “many worlds” for research
17 purposes, certain rights can speed the progress of research or limit use of diagnostics,
18 treatments/interventions, or forecasts created in such environments. Mutual data use agreements
19 must therefore also take into consideration how other parties’ governance of and use of AI may
20 have used unconsented data to train models or have consumed and repurposed copyrighted data
21 without permission inside generative AI models. Bias exists in models and training datasets.
22 Decision making based on such system outputs can cause personal and community harms as a
23 consequence. Therefore, it is of importance for communities and research partners interacting
24 with models to communicate about and understand whether models are running under
25 jurisdictional or other governance requiring AI governance, and/or transparency (or permitting
26 opacity and to what extent) and whether they are compliant with BS ISO/IEC 42001:2023,
27 ISO/IEC 23894:2023, or IEEE 7010-2020¹ or other technical standard(s). Information provided
28 in such governance scenarios should include how current a model’s training data is, the
29 frequency with which models are retrained, what is the re-training periodicity (if-any), and which
30 state, national or regional jurisdictional governance applies to the models and/or training data
31 used in deployed AI systems.

32 Goal

33 The AI Bill of Rights team goal is to present recommendations to the EOSC Community and
34 Research Data Alliance on the needs for AI Governance/AI Bill of Rights in various

¹ Data visitation means a process in which: i) data sets are subject to analysis within a host location; ii) without the data ever leaving the host location; iii) where the analytical framework according to which the data will be analysed can be submitted by a third party outside the host location; and iv) the results can be returned to that third party. See the federated learning example in Holloway et al. 2024 p 29 where a network of servers would create a secure space where federated learning can be carried out without the data leaving the premises or jurisdiction (DOI: [10.5281/zenodo.13831453](https://doi.org/10.5281/zenodo.13831453)).

35 jurisdictional, disciplinary and research scenarios taking into account the potential rights of data
 36 creators, model developers, model and data re-users, and citizens/communities/patients whose
 37 lives/privacy/wellbeing are impacted by AI and data sharing modalities. Our team looks at how
 38 AI governance can shape what data is gathered and used in AI systems, what the rights of
 39 individual persons are inside this data, and how communities adopt and adapt to AI driven forms
 40 of decision making and creativity. It is our aim to inform an understanding of Inclusive AI
 41 Governance for the EOSC community and the RDA membership, as well as to encourage Civil
 42 Society Participation in Standards Development in AI.

43
 44 There are many efforts underway in various jurisdictional and disciplinary communities to
 45 govern AI and create policy that ensures a climate of progress for AI driven implementations in
 46 business, industry and research while at the same time balancing the needs of impacted people's
 47 rights to privacy that keeps lives harm from bias/prejudice. Concerns and tensions abound as use
 48 of AI begins to challenge previous notions of what it means to be a rights holder, or a model
 49 creator/deployer, and what it means to know and understand what kind of data is used to train
 50 models. In turn this leads to questions about what kind of AI should/could be used to create art,
 51 diagnose and treat patients, educate students, write papers and code, influence politics, surveil
 52 municipal safety or regional immigration, just to name a handful of use cases.

53 **Relationship to other AIDV Working Group outputs/efforts**

54 These recommendations proposed by the AIDV Working Group's Bill of Rights team are meant
 55 to be informed by and responsive to the concurrent outputs of AIDV WG team deliverables
 56 particularly the AIDV WG *Guidance on Informed Consent*², and the AIDV WG *Guidance for*
 57 *Ethics Committees Reviewing AI and Data Visitation*³.

58 **Recommendations**

59 We recommend the below elements as essential to prioritize as parts of a Responsible AI⁴
 60 strategy for any group (organization, company, university, hospital, jurisdiction/community).

61 **Essential Elements**

- 62 1. AI & Acceptable Use Policies: Formalize the definition of AI in your community understanding that AI is a
 63 vague term and where necessary use more precise language (e.g., Large Language Model, Generative AI,
 64 Machine Learning, etc.). Document key roles and responsibilities related to AI, outline the acceptable and
 65 unacceptable uses of AI for your community.
- 66 2. AI Working Group (oversight committee): Form an oversight committee whose function it is to oversee AI
 67 systems, allocate resources, develop and maintain AI governance policies and procedures for your
 68 community.
- 69 3. AI Training and Education: Training and change management are integral to the successful
 70 operationalization of AI and AI policy. Offer learning opportunities on an Introduction to AI, on Ethical
 71 considerations for AI, as well as training on Development of AI strategy, Effective AI governance and Risk
 72 management, in addition to training on the necessary data infrastructure to enable effective AI work,
 73 including product/project management for how to run effective AI projects, and how to use technical tools
 74 in an AI landscape/cyberinfrastructure.
- 75 4. AI Impact Assessment
- 76 5. Ongoing Monitoring: Consider, will you have a Human in the loop, Human over the loop, Human out of
 77 the loop monitoring plan⁵?
- 78 6. Transparency, Notice & Disclosure

- 79 7. Vendor Due Diligenceⁱⁱ
- 80 8. Test AI systems for Bias: Identify different types of biases: (Systemic, Human, Computational) and
- 81 recognize that mitigating bias requires action at each stage of the AI lifecycle

82 Impact Assessment

83 Because it is essential to govern systems that can potentially cause certain harms and it is
84 essential to assess the Impacts of AI Systems, we recommend the below Impact assessment
85 elements⁶ as essential to prioritize as parts of a responsible AI strategy for any group
86 (organization, company, university, hospital, jurisdiction/community):

- 87 • Determine what will be the AI system impact assessment process
- 88 • Documentation of AI system impact assessments
- 89 • Assessing AI System impact on individuals and groups of individuals
- 90 • Assessing societal impacts of AI systems
- 91 • AI system impact assessment process

92 AI Alignment

93 Any person or organization creating or adopting an AI policy needs to be able to discuss,
94 understand and document what will be your strategy for AI Alignment. AI Alignment is an AI
95 safety research/process that aims to ensure AI systems achieve desired outcomes. If you're
96 creating or implementing an AI or AI policy you need to be able to define the system or policy's
97 desired outcomes, and articulate how you'll document the processes for monitoring, measuring
98 and logging where you achieve and fall short of achieving desired outcomes/benefits of AI or AI
99 policy.

100 Any group creating or implementing an AI or AI policy should⁷:

- 103 • Consider auditable detection for bias. Bias detection exposes cases where decision logic is in violation of
104 agreed upon ethics.
- 105 • Consider auditable detection for data changing by necessity over time and the AI model requiring re-
106 validation
- 107 • Consider auditable detection for privacy violations. Privacy leak detection exposes cases where decision
108 logic is in violation of agreed upon ethics ensuring privacy.
- 109 • Consider who is monitoring the model looking for drift after deployment - if drift is significant you have to
110 retrain and revalidate/test.
- 111 • Have a control and escalation process to assign responsibility for investigation, a process for investigation,
112 a process for notification and disclosure of violations, and a process for reconciliation/restitution to
113 impacted individuals and groups to mitigate and correct consequences of non-aligned AI.

114 Recommendations for the EOSC Community and Research Data Alliance

115 To reiterate, we hold as a critical tenet of our work that **Adoption of AI Bills of Rights/ policies**
116 **within member organizations will create mutual trust and benefits for all**
117 **And that**

ⁱⁱ i.e., Can your community easily switch vendors if necessary? Does your community have a voice in how the vendor operates? Is a vendor clear how community data will be treated?

Prioritization of AI Governance will improve the longevity and relevance of research environments and communities like European Open Science Cloud and the Research Data Alliance.

AI Governance can be approached from human rights, risk based, or safety-based motivations or a combination of all three. So far, most organizations and jurisdictions regulate artificial general intelligence based on the risks such models may give rise to during their development, deployment and dissemination. The 2023 State of AI Report mentions how “Amid the theoretical debate, labs are building in their own mitigations” and offers as examples how DeepMind’s “proposed toolkit and associated workflow for extending standard model evaluations” assesses “for potentially dangerous capabilities (e.g. cyber-offense, self-proliferation) and propensity to cause harm.” and how Anthropic’s “Responsible Scaling Policy, with a risk-based list of safety commitments” (internal access controls, red-teaming, third-party evaluations, and tiered access for different AI Safety Levels) builds in “development breaks if safety measures fail to keep up with capabilities”⁸.

Yet, as Coglianesse argues, “risk-based regulation—like regulatory excellence more generally—is not a merely technical enterprise. It requires not only technical competence, but also principled decision-making, transparency, careful attention to empirical evidence and on-the-ground implementation”⁹. And, the application of AI raises fundamental questions regarding human rights. “At most, risk assessments inform regulators’ decisions; they do not provide a full basis for them . . . Risk assessment provides scientific or empirical answers about probabilities, hazards, and their distribution; it does not supply the policy principle or normative reason needed to make regulatory or risk management decisions about these hazards”¹⁰.

Groups like the RDA and the EOSC Community have a remit to go beyond this risk-based rhetoric that dominates corporate AI Governance strategies. Thus, in contrast to an exclusively risk-based governance, we hereby recommend adoption of a “human-rights first” based approach to AI governance. Organizations like RDA, due to their open international membership, have a need to prioritize and accommodate the perspectives and disparities of and between developing countries alongside the needs of companies and countries at the forefront of AI development and adoption. By taking a human rights first approach to AI governance, members of the RDA community will hold not only our own work accountable for current and future generations, but also provide actionable guidance to those guiding and regulating this fast-moving field towards the future.

Considering the increasing call for global coordination on A(G)I governance, we call on the EOSC Community and RDA to take up leading roles in allying practitioners to center human-rights including the rights of model creators and deployers as core principles in AI and data governance, research, development, and deployment activities.

For the EOSC Community we recommend attention be paid to differentiating between persons as “model creators” separately from model deployers, or model users, and persons whose data is in training data sets, or persons who are impacted by 3rd party use of models for decision making. Bills of Rights and AI Governance recommendations tend to ignore, gloss over, or collapse treatment of the distinctive rights of model/AI creators and deployers. We call out the importance of acknowledging how persons can (and likely will be) in one or many AI impacted

165 classes over their lifetimes and careers. For example: as students, instructors, patients, customers,
166 employees, employers, and citizens but also as model creator/deployers.

167

168 ***For the EOSC Community*** we recommend in-depth and documented consideration of the
169 circumstances and rights of instructors teaching AI development and deployment, students
170 studying AI, model creators, deployers and re-users, data collectors, providers, and sharers as
171 individuals, research groups, organizations, and companies alongside current definitions of
172 impacted communities and individuals in AI policy in ways that acknowledge the rights and
173 well-being of those in the role of innovators/creators/implementers.

174

175 ***For Research Data Alliance:*** We acknowledge that RDA is well positioned to champion the
176 primacy of protection of human rights in globally impactful AI Governance mechanisms. We
177 recommend the membership and organization consider hosting and offering AI Governance
178 learning opportunities and feedback sessions prior to introduction of any membership-wide
179 attempt to develop an RDA specific organizational AI Bill of Rights. In an organization like
180 RDA with such an international membership it will be of paramount importance that members
181 acknowledge the complexities of jurisdictional pluralism and opportunities of cross-national
182 policy layers when it comes to AI policy making. RDA has a duty to honor and not to ignore
183 differences and protections already granted to its individual members as citizens, residents,
184 researchers, and students under the regional, national, state and municipal laws that may already
185 govern its members where they live, work, and study.

186



187

188 We propose for RDA Output Endorsement the aforementioned recommendations on lines 1-182.
189 The next sections of this document are informational in nature. If the aforementioned
190 recommendations are endorsed, the document can be truncated here and the following sections
191 can be maintained as a supporting output.



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193

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195 Keeping up with the evolving AI landscape

196 The AIDV-WG's research on emerging Jurisdictional and Special Interest AI Rights and
197 Protections encompasses resources that intersect human rights, education, ethics,
198 health/medicine, regulation/governance and risk. The AIDV WG's open, shared citation
199 library,¹¹ gathers emerging and codified rights for AI/LLM/Model creators, deployers, and
200 harmed/ impacted parties at the International, Regional, National, and Municipal levels and
201 disciplinary scenarios.

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Figure 1 Shared Citation Library (credit AIDV-WG)

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We have categorized these resources by whether they relate to the categories of: “Disciplinary or Special Interest Rights and Protections”, Education, Ethics, “Healthcare and Medicine”, “Generative AI Publishing/Authorship and Copyright”, “Informed Consent”, “Jurisdictional Rights Declarations and Acts”, Legal, “Privacy and Surveillance”, Risks, and “Related News Stories”. The assets in our shared library are tagged by country and jurisdiction where relevant.

211 AI Regulation accelerates and AI Risk dominates the governance conversation

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Why did we tag by “risk”? If an AI risk mitigation regulation or policy is adopted it becomes necessary to accompany it with a methodology for identifying, assessing, and mitigating these risks.

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Therefore, the risks posed by Artificial Intelligence (AI) can easily dominate policy priorities, AI conversations, press coverage, and AI governance spending. For example, the MIT Future Tech’s AI Risk Repository, at the time of this report, is a live, open database of ~777 risks extracted from 43 taxonomies with an accompanying taxonomy and preprint.¹² A flurry of model management tools has arisen to organize AI governance and risk management tasks alongside a burgeoning ecosystem of responsible AI startups.^{13,14}

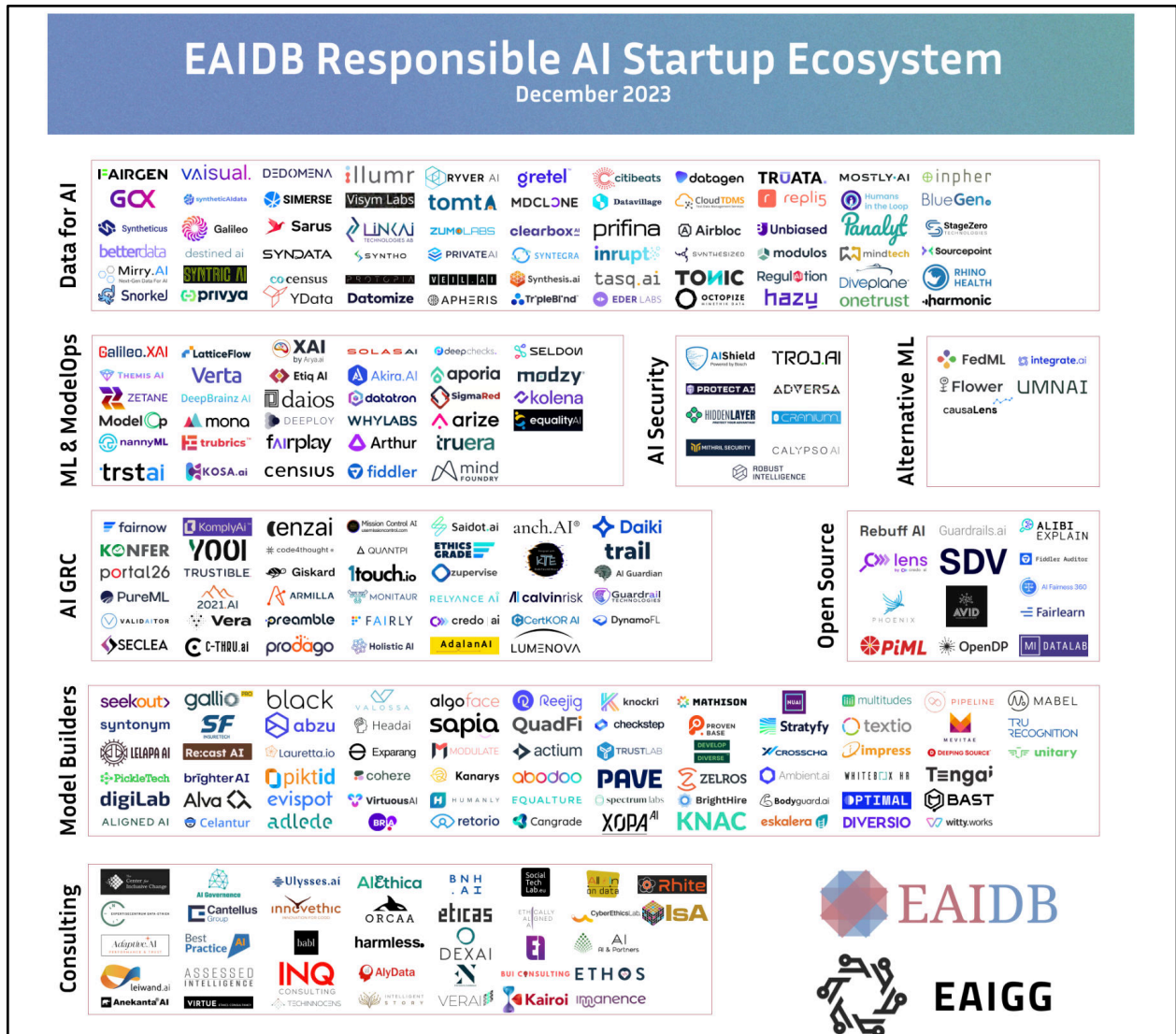


Figure 2. EAIDB Responsible AI Startup Ecosystem credit <https://www.eaidb.org/map>

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227 **The landscape of Standards and Jurisdictional AI Policy**

228 Below, arising from our literature search and team research effort, we summarize global,
229 international, regional, country, municipal level, disciplinary and special interest policies and
230 foci and give attention to relevant technical standards (e.g. ISO, NIST, IEEE) for the benefit of
231 the EOSC Community and the Research Data Alliance.

232 **UNESCO: Recommendations on AI Ethics**

233 On 23 November, 2021, after three years of preparations, UNESCO adopted the
234 Recommendation on the Ethics of Artificial Intelligence, first-ever comprehensive UN
235 guidelines for AI¹⁵, which were adopted by 193 countries¹⁶. All Member states of the UNESCO

236 adopted the recommendations that define common values and principles needed to ensure the
237 healthy development of AI. Signatories agree that Member States are to:

238 “apply on a voluntary basis the provisions of this Recommendation by taking appropriate
239 steps, including whatever legislative or other measures may be required, in conformity
240 with the constitutional practice and governing structures of each State, to give effect
241 within their jurisdictions to the principles and norms of the Recommendation in
242 conformity with international law, including international human rights law” and that
243 “Member States engage all stakeholders, including business enterprises, to ensure that
244 they play their respective roles in the implementation of this Recommendation; and bring
245 the Recommendation to the attention of the authorities, bodies, research and academic
246 organizations, institutions and organizations in public, private and civil society sectors
247 involved in AI technologies, so that the development and use of AI technologies are
248 guided by both sound scientific research as well as ethical analysis and evaluation.”

249
250 adopted a landmark resolution on the promotion of “safe, secure and trustworthy” AI systems
251 that will also benefit sustainable development for all. The resolution calls on the Member States
252 to refrain from using AI systems that cannot comply with international human rights law, and
253 ensure that people’s rights online are protected the same way as they are offline. The resolution
254 emphasized protection of personal data, monitoring of AI risks, and the need to close the digital
255 divide.

256
257 The Group of Friends of the Implementation of the Recommendation on the Ethics of Artificial
258 Intelligence was launched on 3 February 2022 as an informal and open-ended network of
259 Member States. The Group of Friends meets regularly to support UNESCO’s work on
260 implementation and to create a space to share experiences and good practices for the full
261 implementation of the Recommendation. At their first meeting they also stressed “the importance
262 of including in this Group of Friends external stakeholders including the private sector,
263 academics and others, on a needs basis”.

264 Regional, country and municipal level policies and foci

265 Several regional and country level AI governance commonalities and differences can be seen in
266 examples from the OECD, China, Africa, Nigeria, the Middle East and North Africa region,
267 Israel, The European Union, the Council on Europe, Italy, the United Kingdom, the United
268 States, California, New York City, Canada, Latin America, Australia, and Taiwan. Below we
269 offer brief overviews of some noteworthy components of these.

270 OECD: “Ethics Guidelines for Trustworthy AI”

271 The Organisation for Economic Co-operation and Development (OECD) AI Principles are
272 among the first such principles signed up to by governments. They promote AI that is innovative
273 and trustworthy and that respects human rights and democratic values. They were adopted in
274 May 2019 by OECD member countries when they approved the [OECD Council
275 Recommendation on Artificial Intelligence](#). They include concrete recommendations for public
276 policy and strategy, and their general scope ensures they can be applied to AI developments

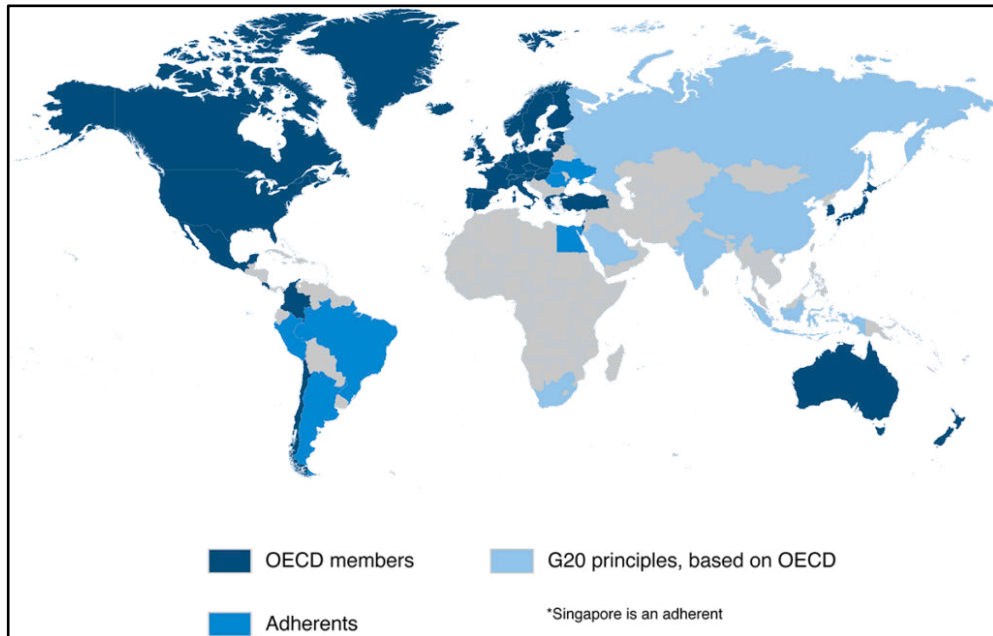
277 around the world. The principles interpret fairness through the lenses of equal access, inclusive
 278 design processes, and equal treatment: diversity, nondiscrimination, fairness, inclusion –
 279 throughout the entire AI system’s life cycle.

280

281 The OECD guidelines for ethical AI – promote seven governance principles: (1) human agency
 282 and oversight, (2) technical robustness and safety, (3) privacy and data governance, (4)
 283 transparency, (5) diversity, nondiscrimination and fairness, (6) environmental and societal well-
 284 being, and (7) accountability.

285

Governments that have Committed to the AI Principles



286

287 Figure 3. “Governments that have Committed to the AI Principles” © 2023 OECD. All rights reserved
 288

289 Global Partnership on Artificial Intelligence (GPAI)

290 GPAI¹⁷, organized in 2020 around a shared commitment to the above OECD *Recommendation*
 291 *on Artificial Intelligence*, brings together experts from science, industry, civil society,
 292 governments, international organisations and academia to foster international cooperation related
 293 to AI and convenes working groups on both Data Governance and Responsible AI.

294 GPAI’s **Working Group on Data Governance**¹⁸ collates evidence, shapes research, undertakes
 295 applied AI projects and provides expertise on data governance, to promote data for AI being
 296 collected, used, shared, archived and deleted in ways that are consistent with human rights,
 297 inclusion, diversity, innovation, economic growth, and societal benefit, while seeking to address
 298 the UN Sustainable Development Goals. This group has released numerous outputs toward these
 299 ends, including “*Data Justice in Practice: A Guide for Policymakers*¹⁹ and a companion *Data*
 300 *Justice in Practice: A Guide for Impacted Communities*²⁰.”

301 The GPAI **Responsible AI Working Group**²¹ is grounded in a vision of AI that is human-
 302 centred, fair, equitable, inclusive and respectful of human rights and democracy, and that aims at

303 contributing positively to the public good. The GPAI countries have put climate action and
304 biodiversity preservation at the top of their agenda, positing that as a general-purpose
305 technology, AI can be harnessed responsibly to accelerate positive environmental action. In
306 2021 the WG released an action-oriented set of recommendations entitled ***CLIMATE CHANGE***
307 ***AND AI: Recommendations for Government Action*** to guide policy makers developing AI
308 related climate action strategies²².

309
310 In 2022, the GPAI Responsible AI Working Group and Project RAISE (Responsible AI Strategy
311 for the Environment)²³ began to implement some of the recommendations of the WG's AI &
312 climate roadmap by assessing the environmental impacts of AI compute and preparing AI
313 readiness booklets for key industries to achieve net-zero. The scope was later expanded to start
314 building a roadmap on AI and biodiversity preservation. Three WG deliverables produced within
315 this mandate include:

- 316 1. ***The AI Footprint: Measuring the environmental impacts of AI Compute and Applications***²⁴, a guide
317 drafted in consultation with RAI experts and the OECD.AI Expert Group on AI Compute and Climate. This
318 report provides actionable information for policymakers who wish to implement the principles and
319 priorities of data justice in their policymaking activities.
- 320 2. AI for Net Zero electricity²⁵
- 321 3. Biodiversity and AI: Opportunities and Recommendations for Action²⁶

322 Regulation on AI in China: A brief overview

323 Ethical governance of artificial intelligence (AI) has been integrated in China's 'new generation
324 artificial intelligence development plan' since 2017²⁷. The effort to develop guiding ethical
325 principles and standards has also been integrated into China's recent and wider efforts to develop
326 ethical governance of science and technology since late 2018. Since AI is an interdisciplinary
327 and intersectoral field that involves the scientific and industry communities and concerns the
328 public at large, multiple agencies are involved in overseeing the development of standards for
329 ethical governance of the research, development and deployment of AI in China. Leading
330 agencies include and not limited to the Ministry of Industry and Information Technology (MIIT),
331 the Ministry of Science and Technology (MOST), the Cyberspace Administration of China
332 (CAC) and the State Administration for Market Regulation.

333
334 Even though at the national level, no law has yet been made specifically on AI, the policy
335 makers have paid great attention on regulating data security, protecting personal information, and
336 regulating the cyberspace. For instance, the Data Security Law of People's Republic of China²⁸,
337 and the Personal Information Protection Law of the People's Republic of China²⁹ were released
338 and put into effect in the year of 2021. A White Paper that summarizes the Chinese approach in
339 regulating the cyberspace was recently published by the State Council Information Office³⁰.

340
341 A series of efforts have been made to steer ethical governance of AI development at the national
342 level in China by entities such as the Expert Committee for Ethical Governance of the Next
343 Generation AI and National Informational Security Standardisation Technical Committee. These
344 efforts have led to the publication of *the Governance Principles for a New Generation of*
345 *Artificial Intelligence: Develop Responsible Artificial Intelligence* in 2021³¹. Eight guiding
346 principles are 1) harmony and friendliness, 2) fairness and justice, 3) inclusiveness and sharing,
347 4) respect for privacy, 5) security and controllability, 6) shared responsibility, 7) open
348 cooperation and 8) agile governance. Standards have also been developed in both key technical

349 areas and in ethical terms, such as guidelines for prevention of ethical & security risks of
350 artificial intelligence in 2021³² and guidelines for the standardisation of artificial intelligence
351 ethical governance in 2023³³.

352
353 Notably, China has taken a proactive approach in regulating generative AI. In November 2022,
354 the CAC, the MITT and the Ministry of Public Security jointly issued the *Administrative*
355 *Provisions on Deep Synthesis in Internet-Based Information Services* that were put into effect on
356 1 January 2023³⁴. In response to the rising popularity and elicited concern on generative AI, on
357 11 April 2023, the CAC released a draft regulation on the use of generative AI for public
358 consultation³⁵ and seven governmental agencies have subsequently jointly issued the regulation
359 in July.

360
361 Lastly, at the municipal level, Shenzhen and Shanghai have developed policies to steer the
362 development of AI industries in responsible manners within their jurisdiction³⁶. Given the
363 widespread interest in developing AI industries around China, it is likely other provinces and/or
364 cities will follow suit. And at the international level, it is worth noticing that, not only China has
365 endorsed WHO's *Ethics & Governance of Artificial Intelligence for Health (2021)*³⁷ and
366 UNESCO's *Recommendation on the Ethics of Artificial Intelligence (2022)*³⁸, but it has also
367 begun to actively promote dialogue and cooperation on the governance of AI. In late 2022, the
368 Ministry of Foreign Affairs issued the *Position Paper of the People's Republic of China on*
369 *Strengthening Ethical Governance of Artificial Intelligence*, stating that 'China is committed to
370 building a community with a shared future for mankind in the domain of AI, advocating a
371 people-centered approach and the principle of *AI for good*'³⁹. The ethos is echoed in the
372 aforementioned white paper that was published by the State Council Information Office this
373 year.

374
375 In recent years, China has made considerable efforts to steer ethical development of AI research,
376 innovation and related industries. Even though there is yet no overarching law on AI, with
377 China's proactive approach in regulating AI, the ethical and regulatory framework it has
378 established is to large extent able to cover the evolving fields of AI research, development and
379 deployment and to agilely respond to emerging challenges. More importantly, the ethical
380 principles China have adopted are not that distinctive from other countries and regions, and the
381 Chinese government has shown great interest in promoting collaboration in developing
382 international guidance and standards on ethical AI in line with its commitment to building a
383 community with a shared future for mankind.

384 Taiwan

385 Taiwan initiated the "AI Action Plan" in 2018 with the aim to prosper AI development and to
386 build solid digital infrastructure. The government is drafting an act to govern artificial
387 intelligence (AI) and expects to have it ready for the legislature in September 2023. The National
388 Science and Technology Council (NSTC) announced the draft act will cover the legal definition
389 of AI, privacy protections, data governance, risk controls and ethical principles related to AI⁴⁰.

390 Africa

391

392 Africa has many organizations dedicated to offering AI services, training, research. Early among
393 them are: The Machine Intelligence Institute of Africa (MIIA)⁴¹, an African non-profit
394 organization founded in 2016. AI Kenya formed soon after in 2017, as a community aimed at
395 bringing together like-minded people to discuss, build and grow the Artificial Intelligence and
396 Data Science ecosystem in Kenya and East Africa.

397
398 The Forum on Artificial Intelligence in Africa gathered in Benguerir (Kingdom of Morocco) on
399 12 and 13 December 2018, to reflect and debate on the different dimensions of AI within the
400 African context⁴².

401
402 Later, in 2019 the In Union (AU) established a working group on Artificial Intelligence with a
403 mandate to study the creation of a common African stance on AI, the development of an Africa-
404 wide capacity-building framework, and to establish an AI think tank to assess and recommend
405 projects to collaborate on in line with the AU's Agenda 2063 and the United Nations ("UN")
406 Sustainable Development Goals (SDGs).

407
408 Africa's AI Centre of Excellence Africa (AICE) was founded in Kenya in 2020 to create value
409 and sustainable impact within the African Intelligence and Machine Learning space.

410
411 *Responsible AI in Africa: Challenges and Opportunities* (2023) is an open access collection
412 edited by Damian Okaibedi Eke, Kutoma Wakunuma, and Simisola Akintoye⁴³ that offers a
413 good overview of regional progress and challenges including pre COVID-19 years.

414
415 In the forward, Mark Coeckelbergh calls the reader's attention to the responsibility to study
416 when and where "tech innovation and use of digital technologies actually works in African
417 contexts, including cases in which that might already be responsible." He extolls how:

418
419 "There are examples of good strategies, inside and outside Africa. Ethics should not only
420 be about what could go wrong, but also about what already goes right and why, and about
421 how we can shape a good common future. These comments also raise the question: who
422 should develop responsible AI in Africa? The answer must be: in the first place Africans
423 themselves. Neocolonialism is game over, and AI ethics should not be the place to
424 perpetuate or renew it. Unfortunately, as Stahl et al. remind us in this volume, AI
425 strategies are often dominated by powerful global actors. Such structural problems need
426 to be addressed⁴⁴. Yet it should not be an excuse to refrain from developing one's own
427 policy ecosystem with regard to AI and similar technologies. This is about creating
428 opportunities for responsible innovation. This is about harnessing the benefits of AI for
429 citizens. This is about taking responsibility for one's own technological future."

430
431
432 AI strategies have been released by the North African countries of Algeria, Egypt and Tunisia.

Table 1 Overview of existing North-African AI strategies

| <i>Country</i> | <i>Title of AI strategy document</i> | <i>Status</i> | <i>Policy areas/priority segments or sectors</i> | <i>Regulatory/ethical considerations</i> |
|----------------|---|---------------|---|---|
| Algeria | The national strategy of research and innovation on Artificial Intelligence (2020–2030) | Completed | <ul style="list-style-type: none"> – Higher education – Health – Energy – Technologies | |
| Egypt | National AI Strategy | Completed | <ul style="list-style-type: none"> – Agriculture/environment and water management – Healthcare – Natural Language Processing – Economic planning – Manufacturing and infrastructure management | Track and monitor implementation of strategy, laws and regulations, ethical principles and guidelines |
| Tunisia | National Artificial Intelligence Strategy | In progress | | Sustainable, equitable development, and ethical challenges |

433
434

435 Tunisia

436 Work started early in Tunisia which created a Task Force in 2018 to “devise a methodology and
437 an action plan to produce the country’s National AI Strategy (Ministère de l’Enseignement
438 Supérieur et de la Recherche Scientifique 2018).
439

440 Egypt

441 In crafting its national strategy, the Egyptian government formed the National Council for AI in
442 2020 “as a partnership between the governmental institutions, prominent academics and
443 practitioners from leading businesses in the field of AI” with a responsibility amongst others, to
444 “identify AI applications that provide smart, safe and sustainable solutions and services”. The
445 country expects to “track and monitor the implementation of the strategy, laws and regulations,
446 ethical principles and guidelines” (MCIT 2020).
447

448 Algeria

449 For example, Algeria presented its National Artificial Intelligence Strategy 2020–2030 on the
450 18th of January, 2021, to “improve Algerian skills in the field of AI through education, training

451 and research, on the one hand, and strengthen these capacities as a development tool allowing
 452 socio-economic sectors to iron out the obstacles hindering the digital transition underway, on the
 453 other hand” (“Strategy for research in artificial intelligence launched” 2021)
 454

455 In 2021 an AI Blueprint⁴⁵ project was led by the Republic of South Africa, and the Smart Africa
 456 Secretariat (SAS) with contributions from the AU, The Republic of Rwanda, Uganda, and many
 457 others to help guide African member-states towards developing policies, strategies and plans best
 458 ensuring growth and prosperity. There is a section within the *AI Blueprint* which guides the
 459 member-states on what they could or should implement around the matters requiring AI
 460 intervention as a technology of choice.
 461

462 The recent 2024 Lawyers Hub report, *5 Years of AI Regulation in Africa*, puts much of the above
 463 progress in continental and regional context providing comparative details for different stages of
 464 AI implementation, policy making, and regulation.⁴⁶

National AI Strategies Map

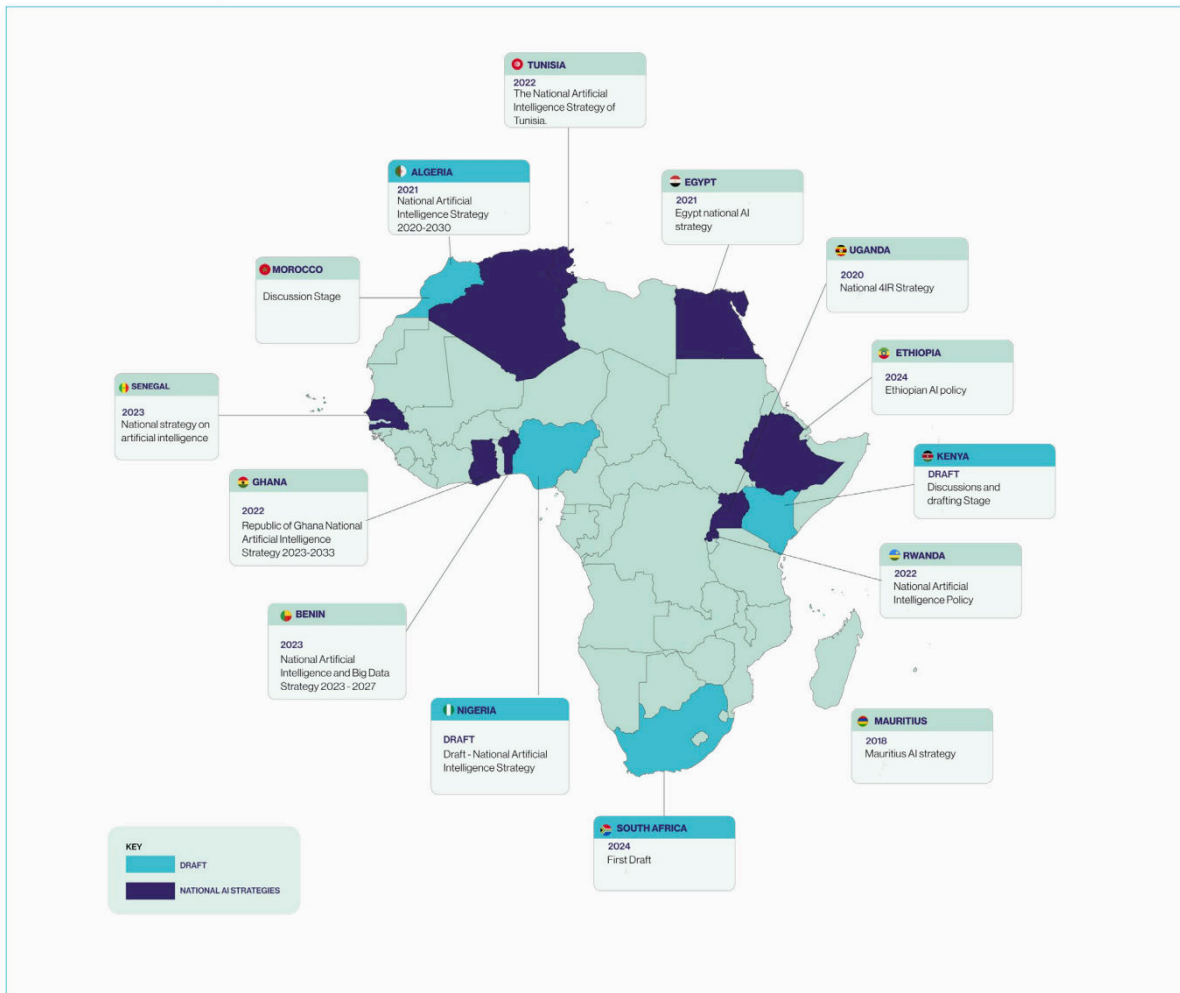


Figure 4. Five years of AI Regulation in Africa © 2024 Bonyo et. al

465
 466
 467

468 Nigeria

469 Nigeria published their draft [National Artificial Intelligence Strategy \(NAIS\)](#) in August 2024
 470 which emphasizes the potential of AI to drive economic growth, enhance national security, and
 471 address social challenges. “One of the key objectives of the NAIS is to create a regulatory
 472 environment that supports innovation while ensuring ethical standards are maintained. This
 473 involves developing guidelines for AI research and development, data privacy, and security, as
 474 well as establishing mechanisms for monitoring and evaluating the impact of AI initiatives”
 475 (Bonyo et. al 2024). The below timeline illustrates milestones along the path to Nigeria’s policy.

AI Policy Timelines for Nigeria 2017 - 2024

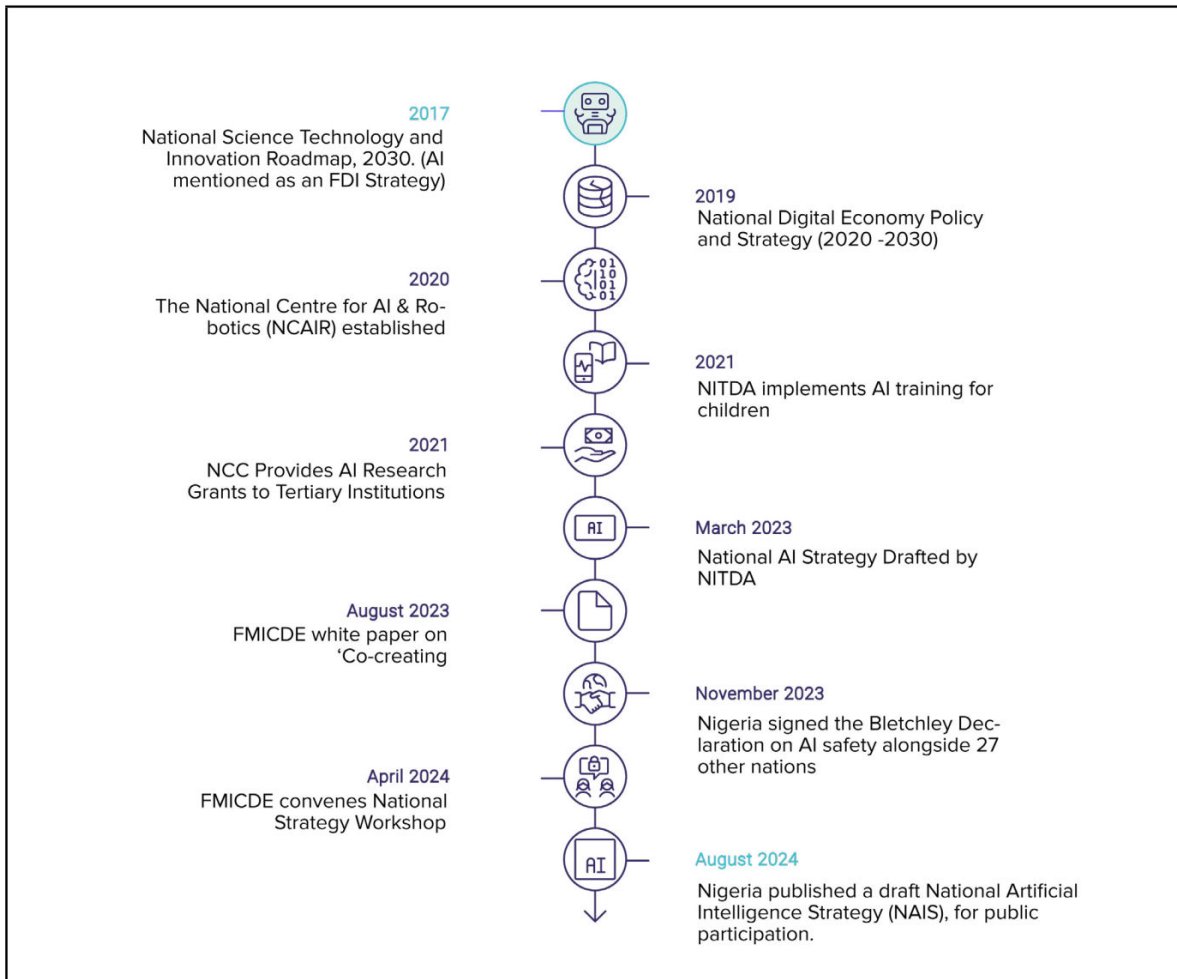


Figure 5. AI Policy Timelines for Nigeria 2017-2018 © 2024 Bonyo et. al

476
 477
 478

479 The evolution of AI policy in Nigeria builds on the groundwork laid when the National
 480 Information Technology Development Agency (NITDA)⁴⁶ was established in April 2001
 481 following the Federal Executive Council's (FEC) approval of the Nigerian National IT Policy. A
 482 subsequent responsibility was to implement the Nigerian Information Technology Policy and
 483 coordinate general IT development in Nigeria. The NITDA Act (2007)⁴⁷ mandated creation of a
 484 framework for the planning, research, development, standardization, application, coordination,

485 monitoring, evaluation and regulation of Information Technology practices, activities and
486 systems in Nigeria.

487 The role

- 488 ● Is to develop, regulate and advise on Information technology in the country through
489 regulatory standards, guidelines and policies.
- 490 ● NITDA is the clearing house for all IT projects and infrastructural development in the
491 country.
- 492 ● It is the prime Agency for e-government implementation, Internet governance and general
493 IT development in Nigeria.

494
495 With the advent of the National Digital Economy Policy and Strategy (NDEPS), which was
496 formally unveiled by the immediate past government on 28th November 2019, it became
497 necessary for the NITDA to chart a new vision for itself. The implementation of the NDEPS has
498 also required that the Agency create a new department designated as the Department of digital
499 economy, to be dedicated fully to the implementation of the policy.

500
501 The various arms of NITDA related to AI now engage with:

- 502 ● The National Centre for Artificial Intelligence and Robotics (NCAIR)⁴⁸ which was
503 launched in November 2019 to spur development of an AI ecosystem in the Nigeria;
- 504 ● The National Digital Economy Policy and Strategy (NDEPS);⁴⁹
- 505 ● Artificial Intelligence Centre of Excellence Africa (AICE)⁵⁰ was founded in 2020 in
506 partnership with the Massachusetts Institute of Technology (MIT) to support the
507 development of AI skills and talent in the country;
- 508 ● The NCAIR is a collaborative effort between the government, academia, and industry. It
509 **aims** to promote the development and deployment of AI and robotics technologies in
510 Nigeria. Its **objectives** include fostering research and development in AI and robotics,
511 developing AI and robotics talent, and promoting the use of AI and robotics to solve
512 national challenges.

513
514 NITDA's track record prior to release of its AI Policy includes publication of technical
515 frameworks and policy guidelines and a remit to monitor their compliance alongside the
516 continuing development of information technology in Nigeria. The instruments serve as a
517 minimum benchmark in the development and implementation of information technology in
518 Nigeria, complement the new AI policy and are enforceable by law.

- 519
520 ● NDPR Implementation Framework⁵¹
- 521 ● Guidelines for The Management of Personal Data By Public Institutions In Nigeria, 2020⁵²
- 522 ● Guidelines for Nigerian Content Development in Information and Communication
523 Technology (ICT) ⁵³
- 524 ● Framework and Guidelines for Public Internet Access⁵⁴
- 525 ● Guidelines for Clearance of Information Technology (IT) Project by Public Institutions⁵⁵
- 526 ● Guidelines for Registration of ICT Service Providers/Contractors for Delivery of It
527 Services to MDAs⁵⁶
- 528 ● Nigeria e-Government Interoperability Framework (Ne-GIF)⁵⁷

-
- 529 • Framework and Guidelines for Information and Communication Technology (ICT)
530 Adoption in Tertiary Institutions⁵⁸
- 531 • Framework and Guidelines for the Use of Social Media Platforms in Public Institutions⁵⁹
- 532 • Nigerian Government Enterprise Architecture
- 533 Nigeria’s policy for ethical AI deployment⁶⁰ and NITDA’s above guidelines for data protection
534 provide the bedrock on which the nation’s businesses and organizations can implement
535 responsible AI. The early guidelines and recently issued policy outline principles such as
536 fairness, transparency, and accountability. The aim is to ensure that AI deployment is done in a
537 manner that is consistent with human rights and ethical principles.
- 538
- 539 Identified Challenges to be addressed are the continuing need for infrastructure investment, and
540 skills development to support AI research and development.⁶¹

541 Middle East and South Asia

542 Riyadh AI Call for Action Declaration (RAICA) Digital Cooperation Organization (DCO)

543 The DCO brings together the Ministries of Communications and IT of sixteen nations – Bahrain,
544 Bangladesh, The Republic of Cyprus, Djibouti, The Gambia, Ghana, Greece, Jordan, Kuwait,
545 Morocco, Nigeria, Oman, Pakistan, Qatar, Rwanda, and Saudi Arabia. Following a Ministerial
546 roundtable at the Global AI Summit 2022, member states of the Digital Cooperation
547 Organization (DCO) agreed to adopt the Riyadh AI Call for Action Declaration (RAICA)⁶²,
548 which seeks to use AI technology to benefit people, communities, nations, and the world as a
549 whole. The declaration was signed by all members of DCO.

550

551 As AI technology continues to advance and become embedded in every aspect of daily
552 life, it becomes increasingly necessary for leaders to ensure that it is utilized solely to
553 benefit people, communities, nations, and the planet.

554

555 The Riyadh AI Call for Action Declaration advances this commitment to identify and
556 address present, emerging, and future humanitarian issues in the field of AI and highlight
557 ways to use AI as a tool to benefit lives around the world, improve the quality of work,
558 better design public policies, and bring efficiency into the ecosystem.

559

560 This is to be achieved through seven key pillars, each comprising principles that address
561 methods to ensure that all enjoy the benefits of AI and the harm is felt by none. To
562 advance this goal, each principle is built upon one overarching objective, which serves as
563 the foundation of this Declaration: AI FOR THE GOOD OF HUMANITY.

564 India

565 The Indian government plans to release a draft regulatory framework for Artificial Intelligence
566 (AI) by mid-year, aimed at promoting economic growth while addressing risks. This initiative,
567 announced at the Nasscom Leadership Summit, also includes efforts to develop AI skills among
568 individuals and to establish global governance for AI safety and trust.

569 Israel

570 In Israel, despite the publication of several plans related to AI over the last decade, developed by
571 multi-participant expert committees, their implementation has mostly been delayed due to
572 political instability⁶³.

573 A few noteworthy exceptions include: C4IR NETWORK, The Israeli hub of the WEF C4IR
574 network, advancing smart regulation for emerging technologies such as AI and blockchain,
575 through collaboration with government regulators and the tech industry in Israel. The AI
576 Strategy Governmental Team: This cross-governmental team was set up in 2020 to devise
577 recommendations for a policy plan to promote AI R&I activities in Israel.

578 The most recent draft⁶⁴ was open for public consultation, by the previous government. However,
579 the current Prime Minister has recently recommenced on preparing a new national policy for
580 generative AI. The prime minister made comments about AI regulation in a recent interview
581 where he made clear his lack of trust in success for global governance of AI in part because of
582 the need for every country to competitively enter AI full force.⁶⁵

583 As of today, Israel's regulation of research data in academia follows the European regulatory
584 framework, mainly the General Data Protection Regulation (GDPR). Related documents: Tel
585 Aviv University complies with the GDPR (document in Hebrew)⁶⁶.

586 European Union (EU)

587 **The EU's General Data Protection Regulation (GDPR)**

588 The GDPR (2016/679) Regulation in EU law on data protection and privacy⁶⁷ is an important
589 component of EU privacy law and of human rights law, building on Articles 7 and 8 of the EU
590 Charter of Fundamental Rights, recognising respect for private life and protection of personal
591 data as closely related but separate fundamental rights⁶⁸. It also addresses the transfer of personal
592 data outside the EU and EEA areas. GDPR does not limit research objectives, as long as the
593 objectives are defined – and accordingly, define fair and transparent data collection and
594 processing.

595 The GDPR notably sets two guiding principles:

- 596
- “Privacy by Default” principle prioritizes the alternative that better protects privacy;
 - “Privacy by Design” principle precedes the implementation of privacy considerations to
597 the initial stage of system design and research plan.
598

599 These two principles are summarized into the **data minimization** guideline, “collect the
600 minimum amount of personal data you need”. Both principles rely on the implementation of a
601 risk analysis from the data controller, on the setting up of technical and organisational measures
602 adapted to the field, to the processing characteristics, purposes and technological environment in
603 which it is taking place. The objectives being to ensure data subject's rights and personal data
604 protection throughout the processing in compliance with GDPR and to conceive privacy-
605 preserving technologies as enablers. For an further analysis of the changes brought by this

606 regulation in the EU, we refer readers to: The impact of the EU general data protection
607 regulation on scientific research (Chassang, 2017)⁶⁹ and to the *Guidelines 4/2019 on Article 25*
608 *Data Protection by Design and by Default*⁷⁰.

609 GDPR Data sharing across countries

610 The GDPR restricts data transfer from EU countries; and prohibits its transfer to a country that
611 does not maintain an adequate level of personal information protection. Data sharing among
612 researchers and research centers established in different EU member States of the EU countries is
613 allowed, but data transfer outside the borders of those countries is subject to additional
614 conditions for ensuring compliance with the EU regulations (see Chapter V GDPR). One of the
615 mechanisms planned for allowing such data transfers consists in the recognition of the third
616 country as ensuring an adequate level of personal data protection (via a European Commission's
617 adequacy decision) as complying with the European regulations.

618 As of autumn 2023, the European Commission has so far recognised [Andorra](#), [Argentina](#),
619 [Canada](#) (commercial organisations), [Faroe Islands](#), [Guernsey](#), [Israel](#), [Isle of Man](#), [Japan](#), [Jersey](#),
620 [New Zealand](#), [Republic of Korea](#), [Switzerland](#), the United Kingdom under the [GDPR](#) and the
621 [LED](#), the United States (commercial organisations participating in the EU-US Data Privacy
622 Framework) and [Uruguay](#) as providing adequate protection⁷¹.

623 With the exception of the United Kingdom, these adequacy decisions do not cover data
624 exchanges in the law enforcement sector which are governed by the Law Enforcement Directive
625 (Article 36 of [Directive \(EU\) 2016/680](#))⁷².

626 The European Data Governance Act (DGA) and Data Act

627 The EU DGA (November 2020) is a cross-sectoral instrument aiming to make more data
628 available by regulating the re-use of publicly/held, protected data, by boosting data sharing
629 through the regulation of novel data intermediaries and by encouraging the sharing of data for
630 altruistic purposes. Both personal and non-personal data are in scope of the DGA, and wherever
631 personal data is concerned, the General Data Protection Regulation (GDPR) applies.

632 The Data Act on harmonised rules on fair access to and use of data (adopted as Regulation (EU)
633 2023/2854 Dec 13, 2023) complements the [Data Governance Act](#) of November 2020 by
634 clarifying who can create value from data under which conditions. It includes:

- 635 ● Measures that enable users of connected devices to access the data generated by these
636 devices and related services
- 637 ● Measures to provide protection from unfair contractual terms that are unilaterally
638 imposed
- 639 ● Mechanisms for public sector bodies to access and use data held by the private sector
- 640 ● New rules that grant customers the freedom to switch between various cloud data-
641 processing service providers
- 642 ● Measures to promote the development of interoperability standards

643 The Data Act's aim is to give both individuals and businesses more control over their data
644 through a reinforced portability right, enabling copying or transferring data easily from across

645 different services, where the data are generated through smart objects, machines, and devices.
646 Uses by connected products using AI are ostensibly a case covered by the Data Act.

647 Italy

648 In February 2023 the Italian Data Protection Authority (Garante per la protezione dei dati
649 personali) banned AI Replika on the basis that it presented a risk to minors and to those
650 considered emotionally fragile.⁷³ At the end of March 2023 Garante then imposed an immediate
651 temporary limitation on the processing of Italian users' data by OpenAI/ChatGPT.^{74,75,76} In the
652 case of OpenAI, the action was prompted by a data breach related to ChatGPT conversations and
653 payments and several concerns arose, including that: 1)no information was being made available
654 to users and data subjects whose data are being collected by Open AI; 2)lack of legal basis
655 underpinning the massive collection and processing of personal data in order to 'train' the
656 algorithms on which the ChatGPT platform relies. 3)Concern over how information made
657 available by ChatGPT does not always match factual circumstances, so that inaccurate personal
658 data can be and are processed. 4)Lack of age verification mechanism allows use by minors and
659 may expose children to receiving responses that are absolutely inappropriate to their age and
660 awareness. By April 2023 Italy had lifted its ChatGPT ban, and the service was once again
661 online in Italy⁷⁷. The ChatGPT privacy policy was now accessible to people before they
662 registered and there was a new tool to verify the age of users and OpenAI had explained that it
663 would also provide a new form for European Union users to exercise their right to object to its
664 use of personal data to train its models. An Italian Garante Spokesperson said they would be
665 planning and conducting an information campaign to inform Italians of what happened as well as
666 of their right to opt-out from the processing of their personal data for training algorithms."

667 AI Act (aka EU AIA)⁷⁸

668 The EU acknowledges that "the use of AI, with its specific characteristics (e.g. opacity,
669 complexity, dependency on data, autonomous behaviour), can adversely affect a number of
670 fundamental rights and users' safety". The European Union's AI Act lays the foundations for the
671 regulation of AI in the EU. The EU AI Act is now finalized and published on 13 July 2024:
672 [Regulation - EU - 2024/1689 - EN - EUR-Lex \(europa.eu\)](#) It comes into force on 1 August 2024.
673 The AI Act Explorer also contains the [Artificial Intelligence Act, Official Journal version of 13
674 June 2024](#) and enables users to explore the contents of the Act or search for parts that are most
675 relevant to them. Priorities for the act are to "make sure that AI systems used in the EU are safe,
676 transparent, traceable, non-discriminatory and environmentally friendly" and that "AI systems
677 should be overseen by people, rather than by automation, to prevent harmful outcomes"⁷⁹.

678
679 In general, the rules establish obligations for providers and users depending on the level of risk
680 from artificial intelligence. AI applications would be regulated only as strictly necessary to
681 address specific levels of risk whereby legal intervention is tailored to concrete level of risk. The
682 draft AI act distinguishes between AI systems posing (i) unacceptable risk, (ii) high risk, (iii)
683 limited risk, and (iv) low or minimal risk.

684

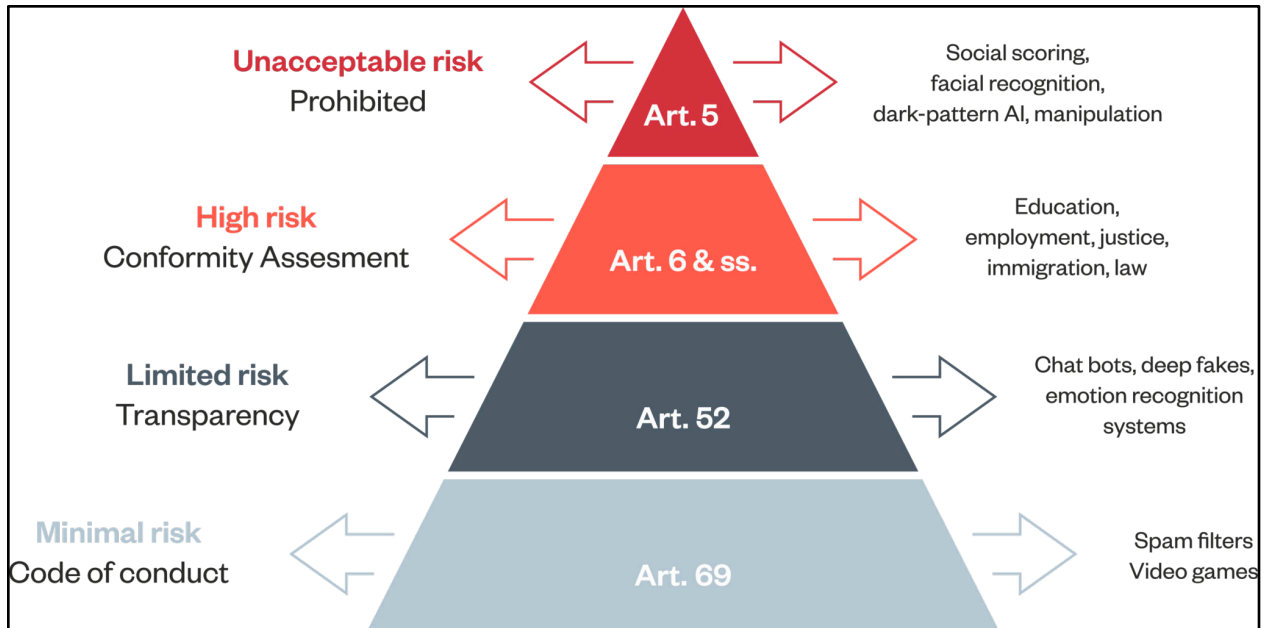


Figure 6. *Pyramid of Risks*. Edwards. (2022). Ada Lovelace Institute. CC-BY-4.0

AI Systems considered a threat to people will be banned and characterized as “Unacceptable Risk” AI systems. They include:

- Cognitive behavioural manipulation of people or specific vulnerable groups: for example, voice-activated toys that encourage dangerous behaviour in children
- Social scoring: classifying people based on behaviour, socio-economic status or personal characteristics
- Real-time and remote biometric identification systems, such as facial recognition

AI systems that negatively affect safety or fundamental rights will be characterized as “High Risk”. High-risk AI systems will be assessed before being put on the market and also throughout their lifecycle and will be divided into two categories:

1. AI systems that are used in products falling under the EU’s product safety legislation⁸⁰. This includes toys, aviation, cars, medical devices and lifts.
2. AI systems falling into eight specific areas that will have to be registered in an EU database:
 1. Biometric identification and categorisation of natural persons
 2. Management and operation of critical infrastructure
 3. Education and vocational training
 4. Employment, worker management and access to self-employment
 5. Access to and enjoyment of essential private services and public services and benefits
 6. Law enforcement
 7. Migration, asylum and border control management
 8. Assistance in legal interpretation and application of the law.

Under the EU AI Act, Generative AI, like ChatGPT, must comply with transparency requirements:

-
- 716 ● Disclosing that the content was generated by AI
 - 717 ● Designing the model to prevent it from generating illegal content
 - 718 ● Publishing summaries of copyrighted data used for training

719

720 Limited risk AI systems will be required to comply with minimal transparency requirements that
721 would allow users to make informed decisions. After interacting with the applications, the user
722 can then decide whether they want to continue using it. Users should be made aware when they
723 are interacting with AI. This includes AI systems that generate or manipulate image, audio or
724 video content, for example deepfakes.

725

726 The AIA allows the free use of minimal-risk AI. This includes applications such as AI-enabled
727 video games or spam filters. The vast majority of AI systems currently used in the EU fall into
728 this category.

729

730 Responses to the AIA before its adoption were varied and numerous. Some common concerns
731 were voiced in The Civil Society Statement for Fundamental rights in EU AI Act and issued in
732 Nov 2021 by European Digital Rights (EDRi) and 119 civil society organisations⁸¹ who bring to
733 attention that:

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As a first step towards addressing environmental dimensions of sustainability, we need transparency about the level of resources needed to develop and operate AI systems. To address this, we recommend: The introduction of horizontal, public-facing transparency requirements on the resource consumption and greenhouse gas emission impacts of AI systems – irrespective of risk level – in relation to design, data management and training, application, and underlying infrastructures (hardware, data centres, etc.).

760 Council of Europe

761 The Council of Europe established in 1949 is composed of 46 member states and six observer
762 states (Canada, Holy See, Israel, Japan, Mexico, United States of America). The Council and the
763 European Union (established 1957 & now comprised of 27 states) share the same fundamental
764 values – human rights, democracy and the rule of law – but are separate entities which perform
765 different, yet complementary, roles⁸². The Council of Europe brings together governments from
766 across Europe – and beyond – to agree to form minimum legal standards in a wide range of
767 areas. It then monitors how well countries apply the standards that they have chosen to sign up
768 to.

769 Council of Europe’s Framework Convention and the Primacy of Human Rights

770 The *Framework Convention on Artificial Intelligence, Human Rights, Democracy and The Rule*
771 *Of Law* ([CETS No. 225](#)) was signed Sept 2024⁸³ during a conference of Council of Europe
772 Ministers of Justice in Vilnius by Andorra, Georgia, Iceland, Norway, the Republic of Moldova,
773 San Marino, the United Kingdom, Israel, the United States of America and the European
774 Union (on behalf of its twenty seven member states) making it the first-ever international legally
775 binding treaty aimed at ensuring that the use of AI systems is fully consistent with human rights,
776 democracy and the rule of law. The *Framework* applies to the development, design and
777 application of AI systems with a focus on ensuring the continued seamless application of human
778 rights especially in contexts where AI systems assist or replace human decision-making or
779 perform other tasks relevant in such contexts and works to assure that AI systems shall only be
780 used in such a way that they do not, directly or indirectly, endanger or undermine democratic
781 processes.

782
783 Background: In 2019 the Council of Europe’s ad hoc Committee on Artificial Intelligence
784 (CAHAI) was tasked with examining the feasibility of negotiating a legally binding treaty to
785 ensure that activities within the lifecycle of artificial intelligence systems are “fully consistent
786 with human rights, democracy and the rule of law, while being conducive to technological
787 progress and innovation”. In December 2021, the outcome, CAHAI’s paper on the “Possible
788 elements of a legal framework on artificial intelligence, based on Council of Europe’s standards
789 on human rights, democracy and the rule of law⁸⁴” was adopted [and] the Committee of
790 Ministers of the Council of Europe instructed a succeeding Committee on Artificial Intelligence
791 (CAI) to move forward with drafting the treaty. The *Framework* itself was then drafted by the
792 46 member states of the Council of Europe, with the participation of all observer states: Canada,
793 Japan, Mexico, the Holy See and the United States of America, as well as the European Union,
794 and a significant number of non-member states: Australia, Argentina, Costa Rica, Israel, Peru
795 and Uruguay.

796
797 *The Framework* acknowledges policy pluralism and Chapter II Article 4 39 is a list of the main
798 global and regional international human rights instruments and treaties to which various states
799 that negotiated the Framework Convention may be parties.

800
801 Who is covered by the framework?
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- The Framework Convention covers the use of AI systems by public authorities – including private actors acting on their behalf – and private actors.
 - The Convention offers Parties two modalities to comply with its principles and obligations when regulating the private sector: Parties may opt to be directly obliged by the relevant Convention provisions or, as an alternative, take other measures to comply with the treaty’s provisions while fully respecting their international obligations regarding human rights, democracy and the rule of law.
 - Parties to the Framework Convention are not required to apply the provisions of the treaty to activities related to the protection of their national security interests but must ensure that such activities respect international law and democratic institutions and processes. The Framework Convention does not apply to national defense matters nor to research and development activities, except when the testing of AI systems may have the potential to interfere with human rights, democracy, or the rule of law.

816 European Ethical Charter on the use of Artificial Intelligence in Judicial systems

817 In December 2018, The European Commission for the Efficiency of Justice (CEPEJ) adopted the
818 Working Group on quality of justice’s (GT-QUAL)⁸⁵ “European ethical Charter on the use of
819 Artificial Intelligence in judicial systems and their environment“ as one of the first European
820 texts setting out ethical principles relating to the use of artificial intelligence (AI) in judicial
821 systems and the main principles to be observed when developing AI applications in alignment
822 with Human Rights.

823

824 The CEPJ Charter takes the strong position that “it is essential to ensure that AI remains a tool in
825 the service of the general interest and that its use respects individual rights.” The Charter
826 identifies five core principles to be respected in the field of AI and justice and asserts that
827 “compliance with these principles must be ensured in the processing of judicial decisions and
828 data by algorithms and in the use made of them.” The Charter principles are:

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1. Principle of respect of fundamental rights: ensuring that the design and implementation of artificial intelligence tools and services are compatible with fundamental rights;
 2. Principle of non-discrimination: specifically preventing the development or intensification of any discrimination between individuals or groups of individuals;
 3. Principle of quality and security: with regard to the processing of judicial decisions and data, using certified sources and intangible data with models conceived in a multi-disciplinary manner, in a secure technological environment;
 4. Principle of transparency, impartiality and fairness: making data processing methods accessible and understandable, authorising external audits;
 5. Principle “under user control”: precluding a prescriptive approach and ensuring that users are informed actors and in control of their choices.

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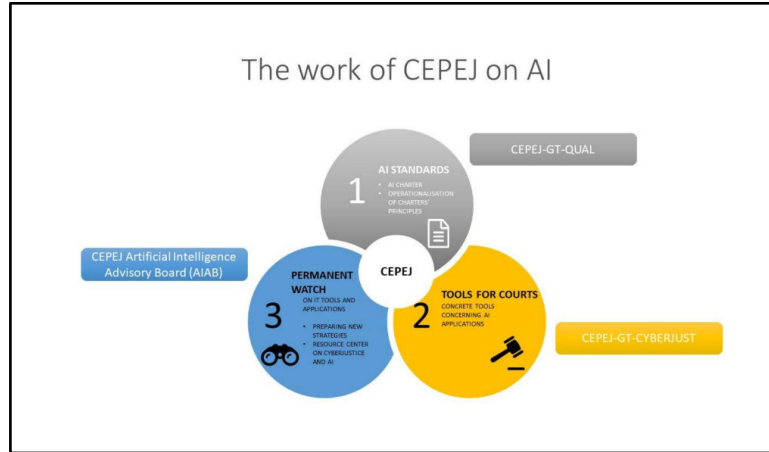


Figure 7. "The work of CEPEJ on AI." CEPEJ (2021)

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The CEPEJ Artificial Intelligence Advisory Body (AIAB)⁸⁶ (see above) monitors the actual emergence of artificial intelligence applications in the justice sector and provides expert guidance on the operationalisation of the principles of the Charter. The AIAB is in the process of developing an AI compliance "Assessment Tool" checklist and guidelines which will give authorities in charge of implementing judicial AI systems more practical guidance on how to apply the CEPEJ Charter's five principles.

The CEPEJ has also established a Resource Centre on Cyberjustice and Artificial Intelligence (ReC)⁸⁷. The ReC maintains a publicly accessible registry of AI systems and other key cyberjustice tools used in judiciary cyberinfrastructure. "The Centre serves as a starting point for detailed examinations of specific applications with a view to their compliance with European standards of democracy, human rights and rule of law. Relevant authorities, researchers and the interested public are invited to use the displayed information for that purpose"⁸⁸.

859 UK Algorithmic Transparency Standard

860 The Cabinet Office's Central Digital and Data Office has developed an algorithmic transparency
861 standard for government departments and public sector bodies with the Centre for Data Ethics
862 and Innovation making the UK one of the first countries in the world to develop a national
863 algorithmic transparency standard⁸⁹. The standard has been piloted by some public sector
864 organisations and will be further developed based on feedback.

865 The UK is also adopting a pro-innovation approach to AI regulation through a framework that aims to
866 build public confidence and to provide "a clear and unified approach to regulation" without
867 introduction of new legislation⁹⁰:

868 Initially, we do not intend to introduce new legislation. By rushing to legislate too early, we would risk
869 placing undue burdens on businesses. But alongside empowering regulators to take a lead, we are also
870 setting expectations. Our new monitoring functions will provide a real time assessment of how the
871 regulatory framework is performing so that we can be confident that it is proportionate.

872 The UK framework is underpinned by 5 principles to guide and inform the responsible
873 development and use of AI in all sectors of the economy. These five principles will be issued on
874 a non-statutory basis and implemented by existing regulators.

- 875 ● Safety, security and robustness
- 876 ● Appropriate transparency and explainability
- 877 ● Fairness
- 878 ● Accountability and governance
- 879 ● Contestability and redress

880 The proposed framework is aligned with, and supplemented by, a variety of tools for trustworthy
881 AI, such as assurance techniques, voluntary guidance and technical standards. The UK
882 Government will promote the use of such tools and is collaborating with partners like the [UK AI](#)
883 [Standards Hub](#)⁹¹ to encourage responsible AI innovation (see [part 4](#) of the Framework for
884 details). The Framework also acknowledges risk and promises regulatory intervention to ensure
885 that AI does not cause harm at a societal level, threatening democracy⁹² or UK values:

886 We have made an initial assessment of AI-specific risks and their potential to cause harm, with reference in
887 our analysis to the values that they threaten if left unaddressed. These values include safety, security,
888 fairness, privacy and agency, human rights, societal well-being and prosperity.

889 Our assessment of cross-cutting AI risk identified a range of high-level risks that our framework will seek
890 to prioritise and mitigate with proportionate interventions. For example, safety risks include physical
891 damage to humans and property, as well as damage to mental health. AI creates a range of new security
892 risks to individuals, organisations, and critical infrastructure. Without government action, AI could cause
893 and amplify discrimination that results in, for example, unfairness in the justice system. Similarly, without
894 regulatory oversight, AI technologies could pose risks to our privacy and human dignity, potentially
895 harming our fundamental liberties.

896 United States

897 Post GDPR Data sharing history between EU the United States

898 Despite the profound difference between Europe and the United States, data can be transferred
899 between these two giant economies of the Western world.

900
901 The United States has a special status. The Federal Trade Commission in the United States and
902 the European Commission formulated the Privacy Shield – an arrangement that allows
903 researchers to voluntarily comply with the European regulation.

904
905 By virtue of this arrangement many companies, among them Microsoft, Google, Amazon and
906 Facebook, have joined Privacy Shield to permit data transfer to them. Research data can be
907 stored in Privacy Shield cloud services. Otherwise, researchers should refrain from transferring
908 GDPR data to a server in the United States.

909 US/EU TTC Joint Roadmap for trustworthy AI and risk management

910 The U.S.-EU Joint Statement of the Trade and Technology Council released a “Joint Roadmap”
911 on evaluation and measurement tools for trustworthy AI and risk management December 1,

912 2022⁹³. This Joint Roadmap aims to guide the development of tools, methodologies, and
 913 approaches to AI risk management and trustworthy AI by the EU and the United States and to
 914 advance our shared interest in supporting international standardization efforts and promoting
 915 trustworthy AI on the basis of a shared dedication to democratic values and human rights. The
 916 roadmap takes practical steps to advance trustworthy AI and uphold our shared commitment to
 917 the Organisation for Economic Co-operation and Development (OECD) *Recommendation on AI*
 918 (see OECD section above).

919
 920 In *The EU and U.S. diverge on AI regulation: A transatlantic comparison and steps to*
 921 *alignment*⁹⁴ Brookings considers the broad approaches of the U.S. and the EU to AI risk
 922 management, compares policy developments across eight key subfields, and discusses
 923 collaborative steps taken so far, especially through the above-mentioned EU-U.S. Trade and
 924 Technology Council. Of particular interest to the bill of rights team was the below application-
 925 based comparison table (Engler, 2023):
 926

| Application | Examples | EU policy developments | U.S. policy developments |
|---|---|--|--|
| AI for human processes/socioeconomic decisions | AI in hiring, educational access, and financial services approval | GDPR requires human in the loop for significant decisions. High-risk AI applications in Annex III of EU AI Act would need to meet quality standards, implement risk management system, and perform conformity assessment | AI Bill of Rights and associated Federal Agency Actions have created patchwork oversight for some of these applications. |

| Application | Examples | EU policy developments | U.S. policy developments |
|--|--|--|---|
| AI in consumer products | AI in medical devices, partially autonomous vehicles, and planes | EU AI Act considers AI implemented within products that are already regulated under EU law to be high risk and further would have new AI standards incorporated into current regulatory process. | Individual federal agency adaptations, such as by FDA for medical devices; DOT for automated vehicles; CPSC for consumer products |
| Chatbots | Sales or customer service chatbots on commercial websites | EU AI Act would require disclosure that a chatbot is an AI (i.e., not a human). | NA |
| Social media recommender & moderation systems | Newsfeeds and group recommendations on TikTok, Twitter, Facebook, or Instagram | EU Digital Services Act creates transparency requirement for these AI systems; also enables independent research and analysis | NA |

| Application | Examples | EU policy developments | U.S. policy developments |
|---|--|---|---|
| Algorithms on e-commerce platforms | Algorithms for search or recommendation of products and vendors on Amazon or Shopify | EU Digital Markets Act will restrict self-preferencing algorithms in digital markets. Individual anti-trust actions (e.g., against Amazon, and Google Shopping) to reduce self-preferencing in E-commerce algorithms and platform design. | NA |
| Foundations models/generative AI | Stability AI’s Stable Diffusion and OpenAI’s GPT-3 | Draft proposals of the EU AI Act consider quality and risk management requirements. | NA |
| Facial recognition | Clearview AI, PimEyes, Amazon Rekognition | EU AI Act will include restrictions on remote facial recognition and biometric identification. EU Data Protection Authorities have fined facial recognition companies under GDPR. | NIST’s AI Face Recognition Vendor Test program contributes efficacy and fairness information to the market for facial recognition software. |

| Application | Examples | EU policy developments | U.S. policy developments |
|-----------------------------|---|---|---|
| Targeted advertising | Algorithmically targeted advertising on websites and phone applications | GDPR has fined Meta for using personal user data for behavioral ads. The Digital Services Act bans targeted advertising to children and certain types of profiling (e.g., by sexual orientation). It requires targeted ads have explanations and users have control over what ads they see. | Individual federal agency lawsuits have slightly curtailed some targeted advertising. This includes the DOJ and HUD, who successfully sued Meta for discriminatory housing ads and an FTC penalty against Twitter for using security data for targeted ads. |

Table 1. Comparison of EU and U.S. AI risk management by application type. Engler, 2020

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934

Engler observes that:⁹⁵

“The EU and U.S. strategies share a conceptual alignment on a risk-based approach, agree on key principles of trustworthy AI, and endorse an important role for international standards. However, the specifics of these AI risk management regimes have more differences than similarities. Regarding many specific AI applications, especially those related to socioeconomic processes and online platforms, the EU and U.S. are on a path to significant misalignment.

935 NIST AI Risk Management Framework

936 On March 30, 2023 The National Institute of Standards and Technology(NIST), U.S. Department
937 of Commerce, launched the [Trustworthy and Responsible AI Resource Center](#)(AIRC),⁹⁶ which
938 will facilitate implementation of, and international alignment with, the NIST [Artificial
939 Intelligence Risk Management Framework](#)(AI RMF, 2023).

940
941 As directed by the National Artificial Intelligence Initiative Act of 2020 (P.L. 116-283), NIST
942 developed the *AI RMF* “to offer a voluntary resource to the organizations designing, developing,
943 deploying, or using AI systems to help manage the many risks [to individuals, organizations, and
944 society] of AI and promote trustworthy and responsible development and use of AI systems”^{97,98}

945
946 The Framework is intended to be voluntary, rights-preserving, non-sector specific, and
947 use-case agnostic, providing flexibility to organizations of all sizes and in all sectors and
948 throughout society to implement the approaches in the Framework. The AI RMF is

949 designed to equip organizations and individuals – AI actors – with approaches that
 950 increase the trustworthiness of AI systems.

951
 952 In the NIST AI RMF⁹⁹, risk refers to:

953
 954 The composite measure of an event’s probability of occurring and the magnitude or
 955 degree of the consequences of the corresponding event. The impacts, or consequences, of
 956 AI systems can be positive, negative, or both and can result in opportunities or threats
 957 (Adapted from: ISO 31000:2018). When considering the negative impact of a potential
 958 event, risk is a function of 1) the negative impact, or magnitude of harm, that would arise
 959 if the circumstance or event occurs and 2) the likelihood of occurrence (Adapted from:
 960 OMB Circular A-130:2016).

961
 962 Negative impact or harm can be experienced by individuals, groups, communities,
 963 organizations, society, the environment, and the planet.

964
 965 The AI RMF¹⁰⁰ provides examples of potential harms (and harmed parties) that can be related to
 966 AI systems.



Figure 8. AI RMF NIST

967
 968
 969
 970 Appendix A in the AI RMF¹⁰¹ offers detailed descriptions of AI Actor tasks including those
 971 associated with AI Design, Development, and Deployment separate from “Operation and
 972 Monitoring”, and “Test, Evaluation, Verification and Validation” (TEVV) , as well as end users,
 973 affected individuals/communities, third party entities, and the general public.

974
 975 Ten priorities to advance the AI RMF and its use are detailed in the below *Roadmap for the NIST*
 976 *AI RMF*¹⁰² starting with standards alignment (e.g., ISO/IEC 5338, ISO/IEC 38507, ISO/IEC
 977 22989, ISO/IEC 24028, ISO/IEC DIS 42001, and ISO/IEC NP 42005) and illustrating how the
 978 [Trustworthy and Responsible AI Resource Center](#)(AIRC) is positioned to offer support:
 979

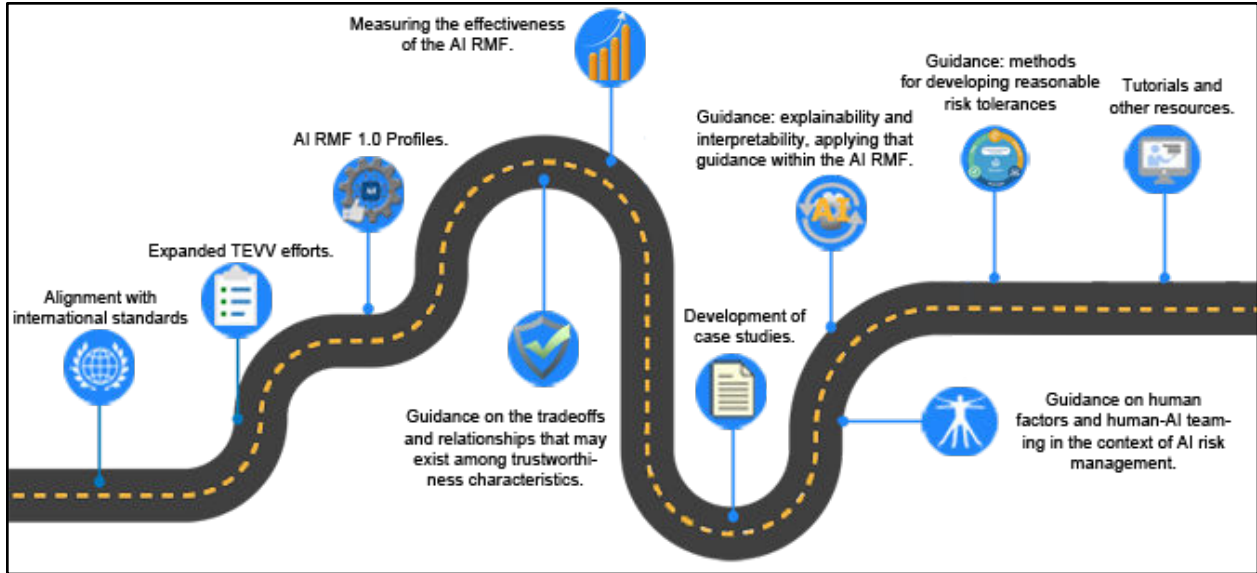


Figure 9. Roadmap for the NIST AI RMF

980
981

982 Blueprint for an AI Bill of Rights¹⁰³

983 In October 2022 the *Blueprint for an AI Bill of Rights: Making Automated Systems Work for the*
 984 *American People* was published by the White House Office of Science and Technology Policy.
 985 This framework was released one year after OSTP announced the launch of a process to develop
 986 “a bill of rights for an AI-powered world” and much public engagement. The Blueprint is a set of
 987 far-reaching goals aimed at averting harms caused by the rise of artificial intelligence systems,
 988 including guidelines for how to protect people's personal data and limit surveillance¹⁰⁴.

989
 990 The AI Bill of Rights declares five principles that should guide the design, use, and deployment
 991 of automated systems to protect the American public in the age of artificial intelligence. This
 992 offers a promising vision of community-oriented equity unique amongst peer countries¹⁰⁵.

993
 994 “This is the Biden-Harris administration really saying that we need to work together, not only just across
 995 government, but across all sectors, to really put equity at the center and civil rights at the center of the ways
 996 that we make and use and govern technologies,” said Alondra Nelson, deputy director for science and
 997 society at the White House Office of Science and Technology Policy¹⁰⁶.

998
 999 The framework is accompanied by a technical companion—a handbook for those seeking to
 1000 incorporate these protections into policy and practice, including detailed steps toward actualizing
 1001 these principles in the technological design process.

1002
 1003 The Blueprint on its own is non-binding, and without concrete legislation, some anticipate the
 1004 private sector may ignore it¹⁰⁷ while others “voice concerns that the non-binding guidelines
 1005 could lead to stifling regulation concerning artificial intelligence”¹⁰⁸. Nandita Sampath, a policy
 1006 analyst focused on algorithmic accountability and bias at Consumer Reports commended the
 1007 report as a step in the right direction saying¹⁰⁹:

1008
 1009 American consumers need protections from these complex systems that are used to evaluate them without
 1010 their knowledge and without a meaningful explanation as to why they arrived at certain decisions.
 1011 Consumers deserve to know why an automated decision system denies them an opportunity, particularly in

1012 sensitive cases. We hope to see more federal and state agencies implementing these recommendations and
 1013 also ask Congress to codify these recommendations into law.
 1014

1015 What happens next? As the US codifies policy and law from the blueprint, with the recent
 1016 passage of the EU AI Act (EU AIA), United States companies will be subject to the EU AIA
 1017 when they export to the EU. There are likely to be a multiplicity of cases similar to the OpenAI
 1018 and ChatGPT situation in Italy. Lilian Edwards writes that “An even more profound issue is that
 1019 the EU standards may by reciprocity or osmosis become global standards (e.g, via ISO). So just
 1020 as the [EU AI] Act may become a global regulatory model, these standards may also become
 1021 global rules in effect¹¹⁰.” In the meantime, there are several more U.S. Acts and Policies, some
 1022 binding and codifying, others proposed, and still others unbinding yet influencing policy and
 1023 practice of AI in the US. The AI Index Report 2024¹¹¹ summarizes that:
 1024

1025 The number of AI related regulations in the U.S. has risen significantly in the past year
 1026 and over the last five years. In 2023, there were 25 AI-related regulations, up from just
 1027 one in 2016. Last year alone, the total number of AI-related regulations grew by 56.3%.
 1028

1029 Some highlights are featured in the list below.

1030 Other AI related US Acts and Policies

- 1031 ● [AI in Government Act 2020 \(DIVISION U, TITLE I\)](#) ¹¹²
 1032 This codifies into law the [GSA Artificial Intelligence \(AI\) Center of Excellence \(CoE\)](#)¹¹³, which
 1033 was launched in 2019. It further calls on the Office of Management and Budget to provide
 1034 guidance for agency use of AI, and for the Office of Personnel Management to update the
 1035 occupational series for AI for Federal employees.
- 1036 ● [National AI Initiative Act \(NAII 2021\)](#) ¹¹⁴
 1037 The mission of the National AI Initiative is to ensure continued U.S. leadership in AI research and
 1038 development, lead the world in the development and use of trustworthy AI in the public and
 1039 private sectors, and prepare the present and future U.S. workforce for the integration of AI systems
 1040 across all sectors of the economy and society and became law on January 1, 2021 as part of the
 1041 National Defense Authorization Act for FY 2021, HR 6395, Division E.
- 1042 ● [Four Principles of Explainable AI \(NIST 2021\)](#) ¹¹⁵
 1043 In this paper NIST introduces four principles that comprise fundamental properties for explainable
 1044 AI systems. NIST recognizes that not all AI systems may require explanations. However, for
 1045 those AI systems that are intended or required to be explainable, they propose that those systems
 1046 adhere to the following four principles:
 - 1047 ○ Explanation: A system delivers or contains accompanying evidence or reason(s) for
 1048 outputs and/or processes.
 - 1049 ○ Meaningful: A system provides explanations that are understandable to the intended
 1050 consumer(s).
 - 1051 ○ Explanation Accuracy: An explanation correctly reflects the reason for generating the
 1052 output and/or accurately reflects the system’s process.
 - 1053 ○ Knowledge Limits: A system only operates under conditions for which it was designed
 1054 and when it reaches sufficient confidence in its output.
- 1055 ● [National AI Research Resource \(NAIRR\)](#) (2023) An Implementation Plan for a National Artificial
 1056 Intelligence Research Resource Jan 24, 2023
- 1057 ● Government-wide policy Advancing Governance, Innovation, and Risk Management for Agency Use of
 1058 Artificial Intelligence¹¹⁶ (OMB March 28, 2024)

- 1059
- 1060
- 1061
- 1062
- 1063
- Food and Drug Administration (FDA): [Clinical Decisions Support Software](#) (2022)
 - [H.R.5628 - Algorithmic Accountability Act / S.2892](#) (2023-2024) - Proposed
 - [H.R. 8818 American Privacy Rights Act](#) (2023-2024)- Proposed
 - [Assessing Adverse Impact in Software, Algorithms, and Artificial Intelligence Used in Employment Selection Procedures Under Title VII of the Civil Rights Act of 1964¹¹⁷](#) (05-18-2023)

1064 A Technical assistance document, not new policy, which applies principles already established in the Title

1065 VII statutory provisions. The contents of this publication do not have the force and effect of law and are

1066 meant only to provide clarity to the public regarding existing requirements under the law. Here the EEOC

1067 provides guidance on the use of AI in employment selection procedures emphasizing that:

1068 **To ensure fair and unbiased AI usage in the workplace, employers should consider the following**

1069 **recommendations:**

- 1070
- 1071
- 1072
- 1073
- 1074
- 1075
- 1076
- 1077
- 1078
- 1079
1. Conduct a job analysis by identifying the essential functions, duties, skills, qualifications, and competencies required for each position. Ensure that the AI system aligns with the identified criteria to avoid any implicit bias that already may be present in an industry.
 2. Validate the AI system by testing and evaluating the AI system to ensure its accuracy, validity, and freedom from bias for the intended purpose and target population. Conduct disparate impact analyses to help identify any marginalized groups and update any AI systems regularly to address any issues.
 3. Involve human decision-makers who can review and override the AI system's results if necessary. Provide training and guidance to these decision-makers on how to use the system properly and ethically.

1080 State level legislation on AI in the U.S.

1081 In recent years, Alabama, Colorado, Illinois, and Vermont have passed bills creating a

1082 commission, task force, or oversight position to evaluate the use of AI in their states and make

1083 recommendations regarding its use. In the 2023 legislative session, at least 25 states, Puerto Rico

1084 and the District of Columbia introduced artificial intelligence bills, and 14 states and Puerto Rico

1085 adopted resolutions or enacted legislation¹¹⁸. 2024 is shaping up to have been a busy year as

1086 well, at least 45 states, Puerto Rico, the Virgin Islands and Washington, D.C., introduced AI

1087 bills, and 31 states, Puerto Rico and the Virgin Islands adopted resolutions or enacted

1088 legislation.¹¹⁹

1089

1090 *California*

1091 **ACR-215 23 Asilomar AI Principles¹²⁰**

1092 Adopted in California (2018), the Asilomar AI Principles offer guiding values for the

1093 development of artificial intelligence and of related public policy.

1094

1095 In 2023 California's Governor Newsom signed an executive order to prepare California for the

1096 progress of artificial intelligence with a focus on shaping the future of ethical, transparent, and

1097 trustworthy GenAI.¹²¹ In Fall 2024 the Governor has signed over a dozen concerning GenAI

1098 technology¹²² including:

1099 **AB 1008 by Assemblymember Rebecca Bauer-Kahan (D-Orinda)** – Clarifies that

1100 personal information under the California Consumer Privacy Act (CCPA) can exist in

1101 various formats, including information stored by AI systems.

1102 **AB 1831 by Assemblymember Marc Berman (D-Menlo Park)** – Expands the scope of

1103 existing child pornography statutes to include matter that is digitally altered or generated

1104 by the use of AI.

1105 **AB 1836 by Assemblymember Rebecca Bauer-Kahan (D-Orinda)** – Prohibits a
1106 person from producing, distributing, or making available the digital replica of a deceased
1107 personality’s voice or likeness in an expressive audiovisual work or sound recording
1108 without prior consent, except as provided.

1109 **AB 2013 by Assemblymember Jacqui Irwin (D-Thousand Oaks)** – Requires AI
1110 developers to post information on the data used to train the AI system or service on their
1111 websites.

1112 **AB 2355 by Assemblymember Wendy Carrillo (D-Los Angeles)** – Requires
1113 committees that create, publish, or distribute a political advertisement that contains any
1114 image, audio, or video that is generated or substantially altered using AI to include a
1115 disclosure in the advertisement disclosing that the content has been so altered.

1116 **AB 2602 by Assemblymember Ash Kalra (D-San Jose)** – Provides that an agreement
1117 for the performance of personal or professional services which contains a provision
1118 allowing for the use of a digital replica of an individual’s voice or likeness is
1119 unenforceable if it does not include a reasonably specific description of the intended uses
1120 of the replica and the individual is not represented by legal counsel or by a labor union, as
1121 specified.

1122 **AB 2655 by Assemblymember Marc Berman (D-Menlo Park)** – Requires large online
1123 platforms with at least one million California users to remove materially deceptive and
1124 digitally modified or created content related to elections, or to label that content, during
1125 specified periods before and after an election, if the content is reported to the platform.
1126 Provides for injunctive relief.

1127 **AB 2839 by Assemblymember Gail Pellerin (D-Santa Cruz)** – Expands the timeframe
1128 in which a committee or other entity is prohibited from knowingly distributing an
1129 advertisement or other election material containing deceptive AI-generated or
1130 manipulated content from 60 days to 120 days, amongst other things.

1131 **AB 2876 by Assemblymember Marc Berman (D-Menlo Park)** – Require the
1132 Instructional Quality Commission (IQC) to consider AI literacy to be included in the
1133 mathematics, science, and history-social science curriculum frameworks and instructional
1134 materials.

1135 **AB 2885 by Assemblymember Rebecca Bauer-Kahan (D-Orinda)** – Establishes a
1136 uniform definition for AI, or artificial intelligence, in California law.

1137 **AB 3030 by Assemblymember Lisa Calderon (D-Whittier)** – Requires specified health
1138 care providers to disclose the use of GenAI when it is used to generate communications
1139 to a patient pertaining to patient clinical information.

1140 **SB 896 by Senator Bill Dodd (D-Napa)** – Requires CDT to update report for the
1141 Governor as called for in Executive Order N-12-23, related to the procurement and use of
1142 GenAI by the state; requires OES to perform a risk analysis of potential threats posed by
1143 the use of GenAI to California’s critical infrastructure (w/high-level summary to
1144 Legislature); and requires that the use of GenAI for state communications be disclosed.

1145 **SB 926 by Senator Aisha Wahab (D-Silicon Valley)** – Creates a new crime for a person
1146 to intentionally create and distribute any sexually explicit image of another identifiable
1147 person that was created in a manner that would cause a reasonable person to believe the
1148 image is an authentic image of the person depicted, under circumstances in which the
1149 person distributing the image knows or should know that distribution of the image will
1150 cause serious emotional distress, and the person depicted suffers that distress.

1151 **SB 942 by Senator Josh Becker (D-Menlo Park)** – Requires the developers of covered
 1152 GenAI systems to both include provenance disclosures in the original content their
 1153 systems produce and make tools available to identify GenAI content produced by their
 1154 systems.
 1155 **SB 981 by Senator Aisha Wahab (D-Silicon Valley)** – Requires social media platforms
 1156 to establish a mechanism for reporting and removing “sexually explicit digital identity
 1157 theft.”
 1158 **SB 1120 by Senator Josh Becker (D-Menlo Park)** – Establishes requirements on health
 1159 plans and insurers applicable to their use AI for utilization review and utilization
 1160 management decisions, including that the use of AI, algorithm, or other software must be
 1161 based upon a patient’s medical or other clinical history and individual clinical
 1162 circumstances as presented by the requesting provider and not supplant health care
 1163 provider decision making.
 1164 **SB 1288 by Senator Josh Becker (D-Menlo Park)** – Requires the Superintendent of
 1165 Public Instruction (SPI) to convene a working group for the purpose of exploring how
 1166 artificial intelligence (AI) and other forms of similarly advanced technology are currently
 1167 being used in education.
 1168 **SB 138**
 1169 **1 by Senator Aisha Wahab (D-Silicon Valley)** – Expands the scope of existing child
 1170 pornography statutes to include matter that is digitally altered or generated by the use of
 1171 AI.
 1172

1173 *Colorado*

1174 Colorado’s new *Consumer Protections for Artificial Intelligence* law (SB24-205)¹²³ enacted in
 1175 May 2024 effective on and after Feb 1, 2026 requires a person doing business in this state,
 1176 including a deployer or other developer, that deploys or makes available an artificial intelligence
 1177 system that is intended to interact with consumers to ensure disclosure to each consumer who
 1178 interacts with the artificial intelligence system that the consumer is interacting with an artificial
 1179 intelligence system. It requires companies using AI to help make consequential decisions for
 1180 Americans to annually assess their AI for potential bias; implement an oversight program within
 1181 the company; tell the state attorney general if discrimination was found; and inform to customers
 1182 when an AI was used to help make a decision for them, including an option to appeal.
 1183

1184 *Indiana*

1185 Indiana’s governor Holcomb signed two AI related bills in 2024: ([House Bill 1133](#)) that requires
 1186 disclaimers on any political materials that use AI generated content and (SB 150) which
 1187 establishes a Task Force for studying the landscape of AI use and mandating the development of
 1188 cybersecurity policies for public entities.

1189 U.S. Municipalities govern AI in hiring and its use by Law Enforcement Agencies

1190 *New York City (NYC)*

1191 Effective July 5, 2023 the New York City Local Law 144¹²⁴ **regulates AI and automated**
 1192 **decision-making tools for employee hiring and promotions.** The bill was signed into law on

1193 December 11, 2021 and prohibits employers and employment agencies from using an automated
 1194 employment decision tool in NYC unless they ensure a bias audit was done annually and provide
 1195 required notices. Job candidates who are New York City residents must receive notice that the
 1196 employer or employment agency uses an AEDT. Employers and employment agencies subject to
 1197 the law must publish:

- 1198
- 1199 • The distribution date of the AEDT.
 - 1200 • A summary of the results of the most recent bias audit. AND
 - 1201 • The date of the most recent bias audit of the AEDT. AND
 - 1202 • The source and explanation of the data used to conduct the bias audit. AND
 - 1203 • The number of individuals the AEDT assessed that fall within an unknown category.
 - 1204 AND
 - 1205 • The number of applicants or candidates, the selection or scoring rates, as applicable, and
 - 1206 the impact ratios for all categories.

1207 *Baltimore, Maryland*

1208 [Act 21-038](#) – Surveillance Technology in Baltimore

1209 This Act introduced 1/11/21, approved: 6/14/21, signed: 8/16/21 and codified in the city’s police
 1210 ordinances as Article 19 § 18.2 prohibits use of face surveillance technology and prevents the Baltimore
 1211 city government from obtaining or contracting with another entity that provides certain face surveillance
 1212 technology, prohibits any person in Baltimore City from obtaining or using face surveillance technology,
 1213 and requires the Director of Baltimore City Information and Technology to submit an annual report to the
 1214 Mayor and City Council regarding the use of surveillance by the Mayor and City Council.

1215 *Bellingham, Washington*

1216 [Initiative Bill 2021-19](#) - use of facial recognition technology and predictive policing technology

1217 This bill adopted 8/2/2021, passed 11/10/21 and codified 4/5/2022 in the Bellingham Municipal code as
 1218 Chapter 2.24 article II prohibits government use of facial recognition and predictive policing technologies.
 1219 Bellingham residents voted to prohibit the city from acquiring or using facial recognition technology or
 1220 contracting with a third party to use facial recognition technology on the city’s behalf. The measure also
 1221 restricts use of illegally obtained data in policing or trials.

1222 Canada

- 1223 • [Canada’s Directive on Automated Decision-Making](#) - In Effect
- 1224 • [Canada’s Artificial Intelligence and Data Act \(AIDA\)](#) – at consideration

1225

1226 AIDA is an example of an Internationally aligned AI Governance Strategy. Its key definitions
 1227 and concepts were designed to coincide with evolving international norms– including the
 1228 previously covered EU AI Act, OECD AI Principles and US NIST Risk Management
 1229 Framework (RMF) – while integrating with existing Canadian legal frameworks.

1230 Latin America and the Caribbean

1231 The CAF-Development Bank of Latin America and UNESCO signed a letter of intent in 2022 to
1232 work together on the implementation of the Recommendation on the Ethics of Artificial
1233 Intelligence (AI) in Latin America and the Caribbean¹²⁵.

1234
1235 On March 10, 2023 the Montevideo Declaration on Artificial Intelligence¹²⁶ was presented at the
1236 Latin American Meeting on Artificial Intelligence KHIPU 2023, to urge governments and
1237 companies to make AI developments put at the service of the people, reflecting the particularities
1238 and problems of Latin America. In the declaration, more than 100 specialists call for artificial
1239 intelligence technologies to serve the common good, improving people's quality of life and
1240 aligning with democratic principles and human rights, concluding with the observation
1241 that: "There is no social value in technologies that simplify tasks for a few people, generating a hi
1242 gh risk to the dignity of many others, limiting their development opportunities, their access to res
1243 ources, and their rights. "

1244
1245 On 9 August 2024, the "Cartagena de Indias Declaration for Governance, the construction of AI
1246 ecosystems and the promotion of AI education in an Ethical and Responsible manner in Latin
1247 America and the Caribbean"¹²⁷ was signed by the governments of 16 countries of the region
1248 (Argentina, Brazil, Chile, Colombia, Costa Rica, Curacao, Ecuador, Guatemala, Guyana,
1249 Honduras, Panama, Paraguay, Peru, Dominican Republic, Surinam, and Uruguay). The
1250 Declaration states the commitment to promote AI governance frameworks and ecosystems for a
1251 safe, inclusive, ethical, and responsible development of AI.

1252
1253 At the country level, Argentina, Brazil, Chile, Colombia, Mexico, Peru, Dominican Republic,
1254 and Uruguay have released national AI strategies and/or have bills under review. The 2024 Latin
1255 American Artificial Intelligence Index¹²⁸ evaluates 19 of the region's countries, measuring each
1256 one's level of preparation in relation to artificial intelligence (AI). On a maximum of 100 points,
1257 Chile obtained the top spot in the report's country ranking, with a score of 73.07, followed by
1258 Brazil (69.30) and Uruguay (64.98)¹²⁹. Other countries in the region follow in the "adopters"
1259 category. These include Argentina (55.77), Colombia (52.64) and Mexico (51.40). The report
1260 identifies the top three as pioneers in AI noting that they have:

1261
1262 *not only made progress on implementing AI-based technologies, but are also orienting*
1263 *their national strategies towards the consolidation and expansion of these technologies in*
1264 *all the sectors of their economy and society. Furthermore, they have a conducive*
1265 *environment that fosters the research, development and adoption of technologies,*
1266 *promoting innovation and the application of AI.*

1267
1268 *A translated table of Strategy Indicators from the report is shared below:*

1269
1270 On a more somber note, according to the study, even though the region has doubled the
1271 percentage of AI talent concentration in the workforce on average over the last eight years, no
1272 country has reached the levels that countries from the Global North had at the start of the same
1273 period.

1274 Brazil

1275 Draft law No. 2,338 of 2023¹²³ is the result of the work done by the Commission of Jurists on
1276 AI and created by the Brazilian Senate, is the most comprehensive proposal. It establishes
1277 general rules for the development, deployment, and responsible use of AI systems.

1278 Chile

1279 Chile is the first country in the world to apply and complete UNESCO's Readiness Assessment
1280 methodology¹³⁰. This milestone has provided valuable insights that will serve as a foundation not
1281 only for Chile but also for other nations pursuing similar paths. On May 2, 2024 Chile launched
1282 an updated National AI Policy and action plan, and on May 7, 2024 the president sent a bill
1283 regarding regulation to the country's Chamber of Deputies. The AI Regulation Bill is aligned
1284 with UNESCO's recommendations on ethics of AI covered earlier in this document is aimed at
1285 regulating and promoting the ethical and responsible development of this technology.

1286 Colombia

1287 Colombia was first in Latin America to publish a standalone AI ethics framework.¹³¹ This
1288 document "seeks to provide a soft law guide of recommendations and suggestions to Public
1289 Entities, to address the formulation and management of projects that include the use of Artificial
1290 Intelligence (AI)" and "brings together international practices that are not mandatory for any of
1291 the entities but that are presented as recommendations". Colombia has also been investing in new
1292 AI policy initiatives, including an AI strategy, and has formed an international AI council.

1293 Argentina

1294 In Argentina, changes in political leadership have resulted in the new administration putting the
1295 previously released national AI strategy on hold but it went ahead with Resolution 90/2021,
1296 which mentions the need to address AI adoption in the public sector and skills development.
1297 Several draft legislative initiatives were presented in 2023¹³² including Draft law 2505-D-2023:
1298 "Legal framework for the regulation of the development and use of Artificial Intelligence" which
1299 seeks to regulate "an ethical development and use of AI that will benefit society as a whole."
1300 Draft law No and 3161-D-2023: to create the "Federal Council of Artificial Intelligence", it
1301 proposes "a hierarchical and democratic structure" to guarantee, promote and strengthen
1302 Argentina's potential in the field of AI".

1303 Buenos Aires City Plan

1304 In Buenos Aires, Argentina there is now a city plan¹³³ for AI that "seeks to generate a positive
1305 impact in all areas of citizens' lives through the development and use of artificial intelligence."

1306 Mexico

1307 Mexico began work on an AI strategy in 2017¹³⁴ and its strategy was among the first to be
1308 presented in the region when the UK Embassy in Mexico, with support from the Office of the
1309 Mexican President, commissioned Oxford Insights to draft a national AI plan which was
1310 published as a white paper in June 2018 entitled: "Towards An Ai Strategy In Mexico:
1311 Harnessing the AI Revolution."¹³⁵ Then, an IA2030Mx citizen coalition was created, founded by
1312 nine institutions from all sectors. The IA2030Mx effort addressed the need to have a national,
1313 multidisciplinary, multisectoral and collaborative exercise to develop an AI action plan which

1314 could serve government, academia, civil society and industry. This output was presented as the
1315 Mexican National Artificial Intelligence Agenda¹³⁶ in 2020.
1316

1317 Australasia

1318 Australia

1319 In Australia there are several efforts of relevance on AI governance and cross-domain
1320 information sharing. Here we describe a few:

1321 The Australian computer society (ACS) convenes working groups on data sharing and AI ethics.
1322 A data taskforce was created to address the overarching challenge of developing ethical and
1323 privacy-preserving frameworks that support automated data sharing to facilitate the creation and
1324 deployment of smart services. This framework will seek to address technical, regulatory, and
1325 authorising frameworks. The intention is to identify, adopt, adapt, or develop frameworks for
1326 data governance, privacy protection, and practical data sharing that facilitates smart service
1327 creation and cross-jurisdictional data sharing between governments. Three publications arising
1328 from this work will be of interest to this audience: 1) ***Data Sharing Frameworks (ACS, 2017)***¹³⁷
1329 2) ***Privacy in Data Sharing: A Guide for Government and Business (ACS, 2018)***¹³⁸. This paper
1330 describes a framework for privacy-preserving data sharing which builds on the 2017 paper,
1331 expanding the concept of a Personal Information Factor (PIF) and introducing a Data Safety
1332 Factor with recommendations for threshold settings. This paper further develops the concept of a
1333 quantified ‘Five Safes’ data analytics framework and briefly examines the implications of such
1334 frameworks when artificially intelligent algorithms are used to analyse data. And 3) ***Privacy-***
1335 ***preserving data sharing frameworks: People Projects, Data and Output***¹³⁹. This paper tackles
1336 the challenge of balancing data sharing benefits with citizens' privacy rights.

1337 Another ACS collaboration takes as its charge “***Making the Invisible Visible***”, and this group is
1338 discussing ways of training data stewards to ‘make the invisible visible’ by remaining alert to
1339 who (and what) is missing, under-represented or mis-represented in data in any given context.
1340 They aspire to enrich the application of FAIR principles in the “making” of data.

1341 Particular to AI, In 2019 Australia adopted an Artificial Intelligence Ethics Framework¹⁴⁰, a set
1342 of voluntary ethics principles to ensure AI applications are safe, secure and reliable. The
1343 Australian AI Ethics principles are:

- 1344 ● *Human, societal and environmental wellbeing*: AI systems should benefit individuals, society and the
1345 environment.
- 1346 ● *Human-centred values*: AI systems should respect human rights, diversity, and the autonomy of
1347 individuals.
- 1348 ● *Fairness*: AI systems should be inclusive and accessible, and should not involve or result in unfair
1349 discrimination against individuals, communities or groups.
- 1350 ● *Privacy protection and security*: AI systems should respect and uphold privacy rights and data protection,
1351 and ensure the security of data.
- 1352 ● *Reliability and safety*: AI systems should reliably operate in accordance with their intended purpose.
- 1353 ● *Transparency and explainability*: There should be transparency and responsible disclosure so people can
1354 understand when they are being significantly impacted by AI, and can find out when an AI system is
1355 engaging with them.

- 1356 ● *Contestability*: When an AI system significantly impacts a person, community, group or environment, there
1357 should be a timely process to allow people to challenge the use or outcomes of the AI system.
- 1358 ● *Accountability*: People responsible for the different phases of the AI system lifecycle should be identifiable
1359 and accountable for the outcomes of the AI systems, and human oversight of AI systems should be enabled.

1360 In 2023, just four years later, the Australian Government opened a period of open feedback on
1361 responsible AI, informing its public that as “Many other countries are already looking at new
1362 governance arrangements to ensure AI is used responsibly” they are seeking input on “what else
1363 the Australian Government can do to support the safe and responsible use of AI.” Which could
1364 be through either or both: “voluntary approaches, like tools, frameworks and principles” or
1365 “enforceable regulatory approaches, like laws and mandatory standards”. The period of input
1366 closed at the end of July 2023.

1367 In June 2024, the Australian government published “National framework for the assurance of
1368 artificial intelligence in government”¹⁴¹ developed jointly by Australian federal, state and
1369 territory governments. It aims to establish a consistent approach for the safe and responsible use
1370 of AI in government, based on Australia’s AI Ethics Principles. The framework is organized
1371 around eight core ethics principles, including human, societal, and environmental wellbeing,
1372 human-centered values, fairness, privacy protection, reliability, safety, transparency,
1373 contestability, and accountability. It emphasizes clear governance, data quality, transparency,
1374 human oversight, and continuous improvement.

1375 Australian Government’s policy for the responsible use of AI in government¹⁴² became effective
1376 from 1 Sep 2024. The policy aims to promote AI's use responsibly, ensuring its safe, ethical, and
1377 ethical use. The policy is mandatory for Non-corporate Commonwealth entities and takes effect
1378 on 1 September 2024. It aims to address public concerns about AI use, such as transparency,
1379 accountability, and data protection. The policy is designed to be flexible and evolve with AI
1380 advancements and regulatory changes, ensuring its relevance in a rapidly changing technological
1381 landscape. It applies to all Non-Corporate Commonwealth Entities under the Public Governance,
1382 Performance and Accountability Act 2013. The policy follows the “Enable, Engage, Evolve”
1383 framework, requiring agencies to designate accountable officials for AI implementation, provide
1384 AI training to staff, engage responsibly, disclose AI adoption strategies, ensure ethical use, and
1385 regularly review their AI policies to ensure compliance with evolving governance and risk
1386 management frameworks.

1387 The Australian government has proposed ten mandatory guardrails for artificial intelligence in
1388 high-risk settings as it moves to curb dangers posed by the nascent technology. These are
1389 articulated in the *Proposals paper for introducing mandatory guardrails for AI in high-risk*
1390 *settings*¹⁴³ published September, 2024 and aim to support safe and responsible AI in Australia by
1391 addressing the risks associated with AI, especially in high-risk contexts. The paper proposes
1392 three regulatory approaches for regulating AI: adapting existing frameworks, introducing
1393 framework legislation, or creating a new AI-specific act. It also emphasizes interoperability and
1394 global standards, aligning with international standards like the European Union’s AI Act and
1395 Canada’s AI and Data Act. The Australian Government seeks feedback from various
1396 stakeholders to refine the definitions of high-risk AI and the proposed mandatory guardrails. The
1397 goal is to create a regulatory framework that balances innovation with safety, ensuring AI is used
1398 responsibly in high-risk settings while providing clarity and certainty for businesses operating in
1399 Australia.

1400 A recent nationally representative survey¹⁴⁴ has revealed Australians are deeply concerned about
1401 the risks posed by artificial intelligence with 80% of Australians identifying AI risk is a global
1402 priority.

1403 A standalone Artificial Intelligence Act similar to EU AI Act is being considered after more than
1404 12 months of consultation. The Australian government plans to adopt a risk-based approach to
1405 AI regulation, focusing on high-risk contexts and allowing lower-risk forms to flourish. The
1406 government plans to develop mandatory requirements through public and industry consultation
1407 and an advisory body, focusing on testing and audit, transparency, and accountability. Interim
1408 measures to ensure AI safety include developing an AI safety standard and options for
1409 watermarking AI-generated content. The government's response to the Paper is unclear in areas
1410 such as AI-related policy, legislative, or budgetary matters. The introduction of AI-specific
1411 legislation was a topic of intense debate in submissions to the Paper. The government's response
1412 also raises questions about how to future-proof AI regulation, as comprehensive regulation is
1413 difficult due to the constantly evolving nature of the technology. There is no mention of a
1414 dedicated regulator, raising concerns about whose jurisdiction AI will fall under, and the
1415 potential inconsistency between regulatory approaches across sectors. The government's
1416 response to the Paper raises questions about the best way to design a regulatory regime that
1417 provides certainty and consistency while being flexible and adaptable to changes in technology.

1418 New Zealand

1419 There are no AI specific laws in New Zealand (NZ), but there is a rich ecosystem of AI policy
1420 research and collaboration. The AI Forum founded in 2017 as a non-governmental organization
1421 brings together New Zealand's AI community, including innovators, end users, investors,
1422 regulators, researchers, educators, entrepreneurs and interested public. They make a "curated
1423 collection of AI governance resources available to equip members with knowledge and the
1424 guidance to address the most critical issues in AI systems, with the ultimate goal of maximising
1425 value and fostering trust and confidence in AI technologies while minimising risks and negative
1426 societal impacts"¹⁴⁵.

1427
1428 Meanwhile, most government agencies have signed up to NZ's 2020 [Algorithm Charter](#) ¹⁴⁶.
1429 Signatories to the Algorithm Charter have agreed to apply certain principles in how they use
1430 algorithms, especially in designing access to public services but it doesn't address newer
1431 technologies such as the LLMs.

1432
1433 The Algorithm Charter is part of a wider ecosystem works together with existing tools, networks
1434 and research, including¹⁴⁷:

- 1435
1436
- 1437 ● Principles for the Safe and Effective Use of Data and Analytics (Privacy
1438 Commissioner and Government Chief Data Steward, 2018)
 - 1439 ● Government Use of Artificial Intelligence in New Zealand (New Zealand Law
1440 Foundation and Otago University, 2019)
 - 1441 ● Trustworthy AI in Aotearoa – AI Principles (AI Forum New Zealand, 2020)
 - 1442 ● Open Government Partnership, an international agreement to increase transparency.
 - 1443 ● Data Protection and Use Policy (Social Wellbeing Agency, 2020)
 - 1444 ● Privacy, Human Rights and Ethics Framework (Ministry of Social Development).

1444
 1445 In July 2023, New Zealand’s Government Chief Digital Officer (GCDO) released early, interim,
 1446 very practical Initial Guidance on Generative AI in the public service.¹⁴⁸ This advice from joint
 1447 system leads and its attached A3 are “intended to support agencies to make more informed
 1448 decisions about using GenAI, balancing benefits and risks¹⁴⁹”. The guidance emphasizes the
 1449 benefits of GenAI, such as improved efficiency, service delivery, cyber defense, innovation, and
 1450 policy development. Key recommendations include not using GenAI for sensitive data, avoiding
 1451 business-critical information, and exercising caution with both free and paid GenAI tools. The
 1452 guidance also encourages agencies to develop their own GenAI policies and standards, and
 1453 emphasize privacy and security, and encourage continuous learning.

1454
 1455 Page two of the handout (aka A3) offers a concise crosswalk of NZ policy concerns compared to
 1456 US, EU and other nations¹⁵⁰.

1457

| Comparison of global approaches to AI risk management | | | | |
|---|---|--|--|--|
| | EU | US | Other | NZ |
| Dedicated AI legislation? | AI Act in the works and expected to become law later in the year; legislation will require creation of standards Existing GDPR covers algorithmic decision making and targeted ads, and Digital Services and Digital Market Acts target transparency and fair market competition | White House has produced AI Bill of Rights and other guidelines; these have no mechanism to compel compliance Algorithm Accountability Act before both chambers of Congress; not clear whether has political legs to progress Some state legislatures have passed algorithm accountability legislation; NYC has imposed requirements on the use of algorithms in hiring/promotion Some existing legislation has implications for AI e.g. around fair trading practices, anti-discrimination | China: Has taken a “vertical” approach; individual pieces of legislation on algorithmic recommendations, deep synthesis, and generative AI. Legislation around generative AI and deepfakes has created a compulsory registry; it is expected this will be a part of future legislation for different AI Canada: Digital Charter Implementation Act (Bill C-27) passed second reading in lower house; long process to go before adopted Australia: Consultation process for creating legislation launched June 2023, including rapid evidence review and a report to inform public submissions UK: no dedicated legislation. AI white paper describes possible future regulation in context of wider strategic approach to AI. | No dedicated legislation. Some existing legislation has implications for AI e.g. Privacy Act, Human Rights Act, as well as Te Tiriti o Waitangi. Algorithm Charter has been adopted by most government agencies. |
| AI for human processes/socioeconomic decisions <i>AI in hiring, educational access, and financial services approval</i> | GDPR requires human in the loop for significant decisions. “High-risk” AI applications AI Act would need to meet quality standards, implement risk management system, and perform conformity assessment | AI Bill of Rights and associated Federal Agency Actions have created patchwork oversight for some of these applications. Notable gap even in Algorithm Accountability Act is that some sectors are out of scope, including public services NYC requires impact assessment of hiring and promotion decisions that involve algorithms; in practice, these requirements are poorly defined, and deadlines have been repeatedly pushed back as a result. | Canada: Directive on Automated Decision Making applies to government services and imposes requirements around transparency when there are AI components in decision making UK: Piloting Algorithmic Transparency Reporting Standard in some parts of government | Algorithm Charter has been adopted by most government agencies |
| AI in consumer products <i>AI in medical devices, partially autonomous vehicles, and planes</i> | AI Act considers AI implemented within products that are already regulated under EU law to be high risk; new AI standards to be incorporated into current regulatory process. | Individual federal agency adaptations, such as by FDA for medical devices; DOT for automated vehicles; CPSC for consumer products | | Existing laws such as Consumer Guarantees Act, Human Rights Act, Privacy Act apply as relevant |
| Chatbots | AI Act would require disclosure that a chatbot is an AI (i.e., not a human). | California BOT Act makes it an offense to pretend to be a person to sell products of influence elections. | | Existing laws such as Fair Trading Act 1986, Human Rights Act, Privacy Act 2020 apply as relevant, as does sector-specific regulation (e.g. in the financial services sector) |
| Social media recommender algorithms <i>Newsfeeds and group recommendations on social media</i> | Digital Services Act creates transparency requirement; also enables independent research and analysis | | China: Consumer must be informed that an algorithm has been used | NZ Code of Practice for Online Safety and Harms applies as relevant if a company has adopted it |
| Algorithms on e-commerce platforms <i>Algorithms for search or recommendation of products and vendors</i> | Digital Markets Act restricts self-preferencing algorithms in digital markets | | China: Prohibits use of personal info in price setting | |
| Foundation models/generative AI <i>DALLE, ChatGPT</i> | Draft proposals of the EU AI Act consider quality and risk management requirements. | | China: Output must be true, unbiased, and conform with state ideology; developers responsible for all content produced (even by a different end user). Developers responsible for ensuring training data are unbiased, objective and accurate | Privacy Act applies; Office of the Privacy Commissioner released guidance on this in May 2023. |
| Facial recognition | AI Act will include restrictions on remote facial recognition and biometric identification. Data Protection Authorities have fined facial recognition companies under GDPR. | NIST’s AI Face Recognition Vendor Test program contributes efficacy and fairness information to the market for facial recognition software. | | Office of the Privacy Commissioner is exploring a code of practice on biometrics. |
| Targeted advertising <i>Algorithmically targeted advertising on websites and phone applications</i> | Meta has been fined under GDPR for using personal user data for behavioural ads. The Digital Services Act bans targeted advertising to children and certain types of profiling (e.g., by sexual orientation). It requires targeted ads have explanations and users have control over what ads they see. | Individual federal agency lawsuits have slightly curtailed some targeted advertising. This includes the DOJ and HUD, who successfully sued Meta for discriminatory housing ads and an FTC penalty against Twitter for using security data for targeted ads. | | Existing law such as Unsolicited Electronic Messages Act 2007 and Privacy Act 2020 apply as relevant. |

Adapted from Engler 2023 The EU and U.S. diverge on AI regulation: A transatlantic comparison and steps to alignment. Brookings Institution. Available at <https://www.brookings.edu/research/the-eu-and-us-diverge-on-ai-regulation-a-transatlantic-comparison-and-steps-to-alignment/>

Table 2 - GCDO, NZ

1458
 1459

1460
 1461 In October 2023, NZ government released guidelines on AI in healthcare for Aotearoa New
 1462 Zealand¹⁵¹ highlighting the potential benefits of AI integration, focusing on improving healthcare
 1463 delivery, addressing health inequities, and fostering innovation. Key points include ethical
 1464 principles, safe, effective, and responsible AI, and the need for robust governance, data security,
 1465 and a solid legal framework. AI can be used in various domains, including back-office
 1466 operations, image analysis for diagnostics, medical research, and predictive and generative

1467 systems. The 2023 Therapeutic Products Act will play a key role in regulating AI used in
1468 healthcare, with strict criteria for safety and performance. The guidelines provide 22
1469 recommendations, categorized into eight themes: mapping the healthcare and AI landscape in
1470 New Zealand, maintaining human interaction in healthcare, ensuring public trust in AI
1471 technologies, and addressing data governance, privacy, and Māori data sovereignty.

1472 Discussion

1473 Jurisdictional Pluralism and Cross-National Layering

1474 As efforts like the European Open Science Cloud, and membership organizations like the
1475 Research Data Alliance navigate and claim rights, there is a need to have informed conversations
1476 about balancing and navigating jurisdictional pluralism and the opportunities of influencing
1477 cross-layered rights. Over time, cross-national layers have the potential to transform domestic
1478 institutions and in turn global rules¹⁵². Literature tagging and matrix approaches are aids for
1479 observing jurisdictionally layered use cases and scenarios to better understand how overlapping
1480 rights, misalignments and gaps protect or leave vulnerable the interests of individuals and
1481 communities in an increasingly AI influenced world. Indeed, the NZ example above adapted
1482 from Engler on EU/US policy inspires making.

1483 Cross-Policy Layering and Regulation of AI in Academia - Two Examples

1484 AI governance decisions in academia take into account the policies of researchers' affiliated
1485 institution(s), and funder policies, in addition to any jurisdictionally cross layered regulations.
1486 The University of Notre Dame and the University of California in the United States offer
1487 illustrative examples of how model centric/artificial Intelligence research work can face extra but
1488 disparate compliance burdens through signatory commitments as well as through national, state,
1489 or local law.

1490
1491 For example, researchers, staff and students at University of Notre Dame near South Bend,
1492 Indiana in the United States abide by the relevant US jurisdictional policies and international
1493 collaborators' policies which all overlay one another, but in addition the University is also a
1494 signatory of the *Rome Call for AI Ethics* (2022)^{153,154,155} and has issued its own *Generative AI*
1495 *policy for students*¹⁵⁶ and *AI recommendations for Instructors*.¹⁵⁷ The University of Notre Dame
1496 also has a public *Statement on Generative AI and Academic Integrity*¹⁵⁸ and an *AI Policies and*
1497 *Guidelines resource*¹⁵⁹.

1498
1499 Researchers' work at University of California is informed by the Asilomar AI Principles^{160,161}
1500 (because the State of California is a signatory) and by other state laws related to AI as well. The
1501 University of California has made public the *UC Responsible AI Principles*¹⁶² and offers a
1502 resource page on *Applicable law and UC Policy*¹⁶³ listing 33 relevant policies and laws at state,
1503 national, and international levels. This landscape is about to get more complicated. As described
1504 earlier in this document, California's governor has signed 17 bills in Fall 2024 alone covering
1505 deployment and regulation of AI technology¹⁶⁴. Comparatively, in University of Notre Dame's
1506 home state of Indiana only two were signed over the same year. The complicated pluralistic
1507 policy and regulatory landscape faced by research collaborators even within the same country as

1508 we observe in the above examples, coupled with cost of training and running artificial
 1509 intelligence models partially explains how industry outcompetes academia in AI research.

1510
 1511 In The Artificial Intelligence Index Report 2024 it is reported that:¹⁶⁵

1512
 1513 Until 2014, academia led in the release of machine learning models. Since then, industry has taken the lead.
 1514 In 2023, there were 51 notable machine learning models produced by industry compared to just 15 from
 1515 academia (The AI Index 2024 Annual Report, Figure 1.3.1). Significantly, 21 notable models resulted from
 1516 industry/academic collaborations in 2023, a new high. Creating cutting-edge AI models now demands a
 1517 substantial amount of data, computing power, and financial resources that are not available in academia.
 1518 This shift toward increased industrial dominance in leading AI models was first highlighted in last year's
 1519 AI Index report. Although this year the gap has slightly narrowed, the trend largely persists.
 1520

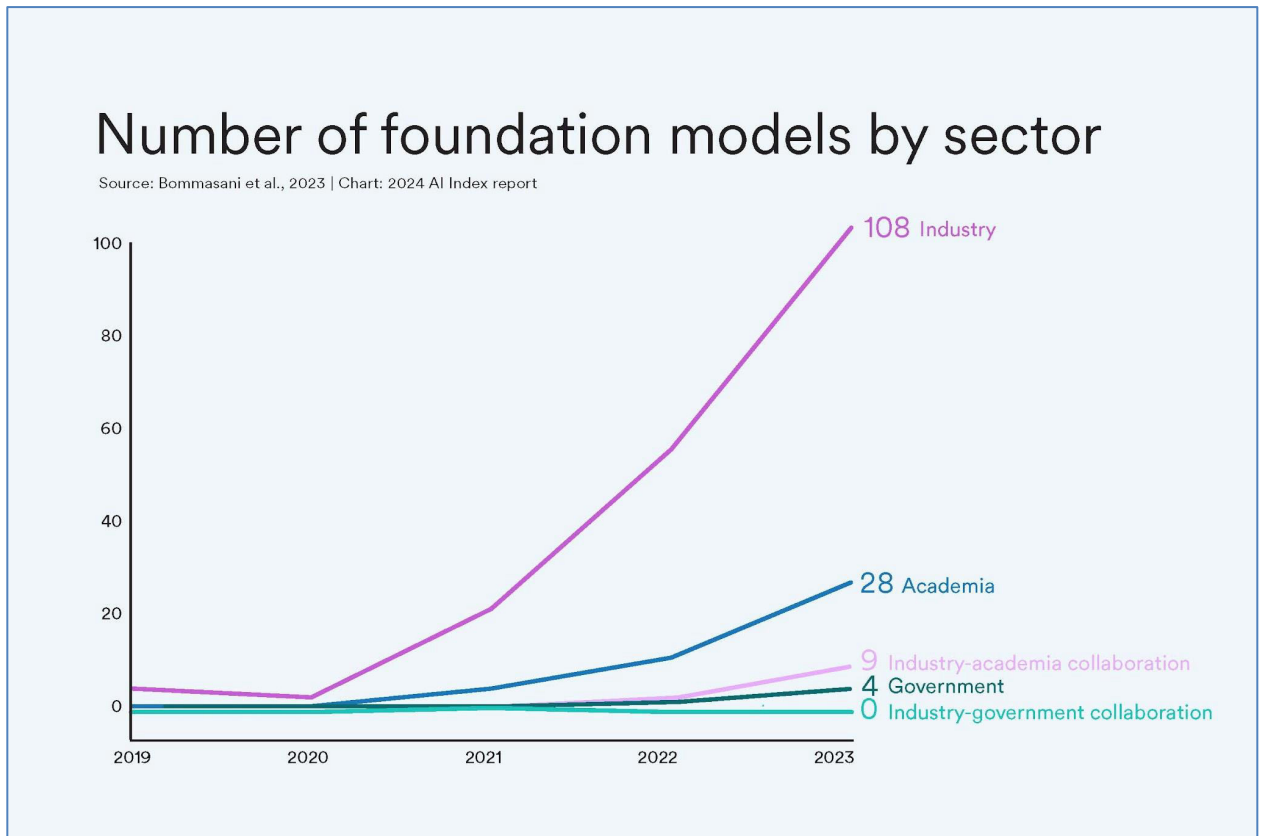


Figure 10. Number of foundation models by sector

1521
 1522
 1523
 1524 Creating policy pathways and access to resources to pursue research in AI and Computational
 1525 modeling generally is going to be essential to assuring a scientifically sound, rigorous basis for
 1526 delivering AI research and instruction for professors and students alike.

1527 AI in Migration

1528 The use of AI for Migration surveillance demands attention to cross national policy layering and
 1529 global tolerance for policy pluralism. Artificial intelligence can be used to enhance surveillance
 1530 and forecasts of people on the move in origin and transit countries. When AI driven surveillance
 1531 in Middle East and North African countries is traced back to EU funding through instruments
 1532 like the EU Emergency Trust Fund for Africa and/or Neighbourhood, Development and

1533 International Cooperation Instrument – Global Europe (NDICI – GE) whose human rights and
1534 AI bill of rights are in play as people cross and attempt to cross borders?¹⁶⁶ What about at the US
1535 Mexico border? Where is it okay to run such models and use them to aid migration decision-
1536 making or border policy? Do state, municipal, country or regional AI policies take precedence?
1537 The policies for use of AI in law enforcement or intelligence agencies or both?
1538

1539 The below table of use cases presented in the 2020 report on *Opportunities and Challenges for*
1540 *the Use of Artificial Intelligence in Border Control* EU shows a range of migration & security
1541 related uses of AI¹⁶⁷:
1542

Table 19: Scaling complexity categorisation based upon feasibility

| Use case ID | Short name | Feasibility score | Scaling complexity |
|-------------|---|-------------------|--------------------|
| VISA-1 | Application chatbot | 3,9 | LOW |
| VISA-3 | Application triaging | 3,1 | HIGH |
| VISA-8 | Identification of irregular travelling patterns | 3,0 | MEDIUM |
| VISA-9 | Tailored application form | 2,8 | HIGH |
| ETIAS-1 | Risk assessment | 2,5 | HIGH |
| ETIAS-4 | Application chatbot | 3,6 | MEDIUM |
| LTSTAY-1 | Application chatbot | 3,7 | MEDIUM |
| LTSTAY-3 | Application triaging | 3,5 | HIGH |
| LTSTAY-9 | Moving within the Schengen area | 3,4 | HIGH |
| ASYLUM-3 | Vulnerability assessment | 2,9 | HIGH |
| ASYLUM-5 | Registration chatbot | 3,9 | MEDIUM |
| ASYLUM-7 | Abscondment risk assessment | 3,0 | HIGH |
| ASYLUM-11 | Refugee allocation | 3,2 | HIGH |
| ASYLUM-14 | Intelligent search engine | 2,8 | MEDIUM |
| SISSIRENE-1 | Alert detection | 3,5 | HIGH |
| SISSIRENE-4 | Knowledge search/management tools | 3,8 | MEDIUM |
| SISSIRENE-6 | Automatic form completion | 3,9 | MEDIUM |
| SCHENGEN-3 | Triaging border crossings | 3,3 | HIGH |
| SCHENGEN-4 | Border flow analytics | 2,9 | HIGH |
| OPS-3 | Incident prediction | 3,6 | MEDIUM |
| OPS-5 | Triaging chatbot for L1/L2 | 4,0 | LOW |
| OPS-7 | Learning chatbot | 3,9 | LOW |
| POLICY-2 | Linking regulations | 4,7 | LOW |
| POLICY-5 | Clustering of regulations | 4,4 | LOW |
| POLICY-8 | Automated newsgathering | 3,0 | HIGH |
| POLICY-9 | Effective stakeholder communication | 4,3 | LOW |
| POLICY-12 | Predicting policy acceptance | 3,2 | MEDIUM |
| CROSS-1 | Multi-lingual translation | 4,0 | LOW |
| CROSS-6 | Forged supporting document detection | 2,7 | HIGH |
| CROSS-7 | Historical case reasoning | 2,6 | HIGH |
| CROSS-8 | Ethical monitoring | 3,6 | HIGH* |
| CROSS-12 | Forged travel document detection | 3,6 | MEDIUM |
| CROSS-20 | Post application monitoring | 3,9 | MEDIUM |
| CROSS-23 | General EU chatbot | 4,6 | LOW |
| CROSS-25 | Biometric matching | 3,2 | HIGH |

*classified as High complexity due to expected technical aspects and related challenges

Table 3. European Commission, Directorate-General for Migration and Home Affairs (2020)

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1544
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1546
1547
1548
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1550
1551

To have positively impactful humane discussions about migration in the AI age we must be able to consider AI from the lens of jurisdictional layering. The alternative is to wend our way through loopholes between regions and countries and their border policies which allow companies and decision makers to collect migration related data, analyze it, using AI for decision making in the gaps between governed countries and governed human rights. Bircan & Korkmaz posit that: “A central issue concerns who is absent from the decision-making table—namely,

1552 scholars and data scientists but also civil society and migrants themselves”¹⁶⁸. They recommend
1553 that “To be able to overcome the existing challenges and be prepared for future complications in
1554 global migration governance, the discussions should rely on ‘human rights’ and there is a need
1555 for clear identification for the stakeholders who will closely be involved with decisions and act
1556 as a controlling body”.

1557
1558 Just as in the AIDV WG’s *Guidance for Ethics Committees Reviewing AI and DV* we argue here
1559 in the *AI Bill of Rights Recommendations* that stakeholders governing migration and their review
1560 boards will have to now include those making AI policy, those governing AI rights, and those
1561 who are concerned with AI policy compliance. Jurisdictional layering affords us an opportunity
1562 to consider immigration and AI in such a way that we take account the provenance of where
1563 models influencing immigration are run, whose data they were trained on, how that data was
1564 collected and who will be impacted by decision making based on those models.

1565 Health/Medicine: *in silico* clinical trials & Digital Twins

1566 In recent years, *in silico* approaches especially digital twins have demonstrated their ability to
1567 accurately predict changes in individuals’ health using clinical endpoints. This has led to the
1568 emergence of computer modeling and simulation technologies in the field of *in silico* medicine.
1569 These models and digital twins of systems can be constructed using different approaches,
1570 depending on available technologies, data quality, and knowledge. Knowledge-driven models
1571 rely on scientific understanding of the human body’s biophysics, biochemistry, and physiology,
1572 while data-driven models are developed directly from data without making causal assumptions,
1573 often utilizing artificial intelligence (AI) methods.

1574 While AI methods offer significant power and continue to advance, it is important to exercise
1575 caution and avoid exaggerated promises that could harm this emerging field. Both knowledge-
1576 driven and data-driven models have their strengths and limitations, and the choice of approach
1577 depends on the specific question, context, and available data and knowledge. Combining
1578 different *in silico* technologies is often necessary to address complex healthcare scenarios.

1579 Several factors should be considered when selecting the most suitable modeling technology for a
1580 given health scenario. The availability of reliable mechanistic knowledge is crucial, and in its
1581 absence, data-driven models are preferred. Computational cost varies depending on the
1582 application, with real-time simulations requiring different resources compared to regulatory
1583 approval processes or medical intervention planning. Each modeling strategy has specific data
1584 requirements for building, running, and validating predictive models. Obtaining large, high-
1585 quality datasets remains a challenge in healthcare, with data acquisition, preparation, and
1586 management costs becoming significant, especially for data-driven models. Additionally,
1587 establishing the credibility of predictions differs for knowledge-driven and data-driven models,
1588 as does the risk associated with using them beyond their validation domain or in cases of concept
1589 drift.

1590 *In silico* or computer modeling and simulation (CM&S) enables the simulation of intricate
1591 biological systems and the prediction of critical parameters such as drug efficacy and toxicity by
1592 developing digital twins. By doing so, it reduces the reliance on animal testing and expensive

1593 clinical trials. This technology has the capacity to streamline the regulatory approval process,
1594 minimize the environmental footprint associated with drug development, and ultimately enhance
1595 patient outcomes.

1596 However, the application of *in silico* methods in regulatory processes, post-market surveillance,
1597 and investigation of adverse events is still limited. The lack of a well-defined process for the
1598 widespread adoption of *in silico* results in regulatory contexts remains a significant barrier. It is
1599 crucial to clearly establish the specific context in which *in silico* methods are utilized and
1600 demonstrate their validity for addressing specific questions of interest.

1601 When we consider the data flow into *in silico* approaches such as integrating data-driven
1602 elements into knowledge-driven models to complement, assess, or expedite the modeling
1603 process, particularly when mechanistic knowledge is limited. Personalizing knowledge-driven
1604 models with patient-specific data into a representative digital twin often requires advanced data-
1605 driven methods when simple fitting techniques are inadequate. Knowledge-driven models can be
1606 partially or fully replaced by data-driven surrogate models to meet simulation accuracy and
1607 speed requirements. Conversely, mechanistic elements can significantly enhance data-driven
1608 models. Building powerful data-driven models typically requires large amounts of data, but in
1609 medical applications, the available clinical data may be insufficient. Knowledge-driven models
1610 can serve as data sources to improve the predictive power of data-driven models, especially for
1611 rare events. Additionally, knowledge-driven models can be used as benchmarks for testing the
1612 accuracy of developed algorithms.

1613 The challenges of using silico models in healthcare can be categorized into several dimensions.
1614 Firstly, the computational cost, which refers to the effort required to obtain predictions within the
1615 specified time limit. Real-time models used in emergency rooms need to provide quick answers,
1616 while models for planning surgeries can take longer. Data-driven models have high
1617 computational costs during construction but low costs during execution, while knowledge-driven
1618 models have moderate construction costs but potentially higher execution costs. Secondly, data
1619 requirements play a crucial role. Predictive models need observational data for development and
1620 additional data for validation and testing. Patient-specific data is also necessary for personalized
1621 predictions and development of digital twins. Different modeling technologies have varying data
1622 requirements, and the availability and access to reliable data pose significant challenges in
1623 healthcare. The cost associated with data acquisition and the impact of privacy restrictions, such
1624 as GDPR, add to the complexity.

1625 Credibility assessment is another dimension to consider. Guidance documents and standards
1626 provide procedures for assessing the credibility of knowledge-driven models. The identification
1627 of the question of interest, defining the context of use (CoU), and assessing the model's risk are
1628 essential steps. The credibility goals are achieved through verification, validation, and
1629 applicability analysis. The focus is on a "fit-for-purpose" approach, acknowledging that models
1630 may not be perfect but can still serve a specific CoU given certain quality criteria. For closed
1631 data-driven models, credibility assessment can be similar to that of knowledge-driven models.
1632 Some AI models have obtained FDA permission for clinical use. However, self-learning models
1633 pose challenges as new data can change the entire model, requiring re-validation. Regulatory
1634 discussions are ongoing to address this challenge, with the FDA considering a lifecycle-based
1635 regulatory framework for adaptive technologies. Explainability of AI is also an important aspect,

1636 as requested by the EU-GDPR. Modern AI algorithms, like deep learning, may lack inherent
1637 explainability, but efforts are being made to develop additional methods to address this issue.
1638 Knowledge-driven models, on the other hand, are inherently explainable.

1639 Overall, the challenges in using *in silico* models in healthcare include computational costs, data
1640 requirements, credibility assessment, and explainability, with ongoing discussions and
1641 developments to address these challenges and ensure the safe and effective use of such models in
1642 medical decision-making. Leveraging *in silico* and digital twin development approaches prior to
1643 animal testing or clinical trials to refine results, identify relevant animal models and populations,
1644 reduce *in vivo* testing, optimize drug dosing, and provide better insights for testing on real
1645 patients. *In silico* medicine holds promise in overcoming socio-economic and technological
1646 barriers to medical innovation and improving patient safety.

1647 Changing Employment and Education Landscapes

1648 The proliferation of AI Policy and Law at Regional, National, State, and Municipal levels will
1649 impact education, hiring and careers. There are laws emerging to regulate AI and mitigate bias in
1650 hiring (see NYC). Both education admissions and broader employment landscapes demand
1651 Responsible use of AI Systems in candidate selection and bias mitigation. Use of AI in
1652 Education itself requires thoughtful governance.

1653 In the United States for example, it's been identified that policies are urgently needed to
1654 implement the following¹⁶⁹:

- 1655 1. leverage automation to advance learning outcomes while protecting human decision
1656 making and judgment;
- 1657 2. interrogate the underlying data quality in AI models to ensure fair and unbiased pattern
1658 recognition and decision making in educational applications, based on accurate
1659 information appropriate to the pedagogical situation;
- 1660 3. enable examination of how particular AI technologies, as part of larger edtech or
1661 educational systems, may increase or undermine equity for students; and
- 1662 4. take steps to safeguard and advance equity, including providing for human checks and
1663 balances and limiting any AI systems and tools that undermine equity.

1664 Current ethics expectations for students, faculty, and employees will need to be expanded and
1665 rethought to encompass the breadth of challenges presented by AI. There are new career paths
1666 emerging in AI operations and governance. These will demand skills in ethics, policy, model
1667 creation, deployment, management of data for AI systems, and data/model governance.

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1680 [document end]

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1683 Endnotes

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1721 almost 20 years later in 2003 under President George W. Bush, who then said the agency had undertaken needed
1722 reforms, then stopped paying in 2011 when Palestine became a full member because such funding is barred by U.S.
1723 law. Israel and The United States formally withdrew from the U.N. cultural agency again in December 2018 over
1724 accusations of anti-Israel bias and mismanagement. Washington owed \$542 million when it quit. An agreement
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